Waharoa (Matamata) Aerodrome Committee

Kaupapataka Wātea | Open Agenda

Notice is hereby given that an ordinary meeting of Waharoa (Matamata) Aerodrome Committee will be held on:

Ko te rā Date:	Thursday 21 September 2023
Wā Time:	10.00 am
Wāhi Venue:	Te Takere Room
	Matamata-Piako Civic and Memorial Centre
	11 Tainui Street
	ΜΑΤΑΜΑΤΑ

Ngā Mema | Membership

Ngāti Hauā

Mr Mokoro Gillett (Co-Chairperson)

Mrs Rangitionga Kaukau

Mr Deacon Paul

Matamata-Piako District Council

Mayor Adrienne Wilcock, JP (Co-Chairperson)

Deputy Mayor James Thomas

Cr Kevin Tappin

Waea | Phone: Wāhitau | Address: Īmēra | Email: Kāinga Ipuranga | Website:

07-884-0060 PO Box 266, Te Aroha 3342 governance@mpdc.govt.nz www.mpdc.govt.nz









TAKE I	TEM	NGĀ IHINGA TABLE OF CONTENTS	VHĀRANGI PAGE
Ā-TII	KAN	GA PROCEDURAL	
1	Wha	katūwheratanga o te hui Meeting Opening	3
2	Kara	ıkia	3
3	Ngā	whakapāha/Tono whakawātea Apologies/Leave of Absence	3
4	Pān	ui i Ngā Take Ohorere Anō Notification of Urgent/Additional Busi	ness 3
5	Wha	kaaetanga mēneti Confirmation of Minutes	3
6	Рара	a ā-iwi whānui Public Forum	3
NGĀ	. PŪf	RONGO A NGĀ ĀPIHA OFFICER REPORTS	
7	Pūro	ongo me whakatau Decision Reports	
	7.1	Proposed Freedom Camping Bylaw	4
	7.2	Schedule of Meetings 2024	67
	7.3	Waharoa (Matamata) Aerodrome Committee Work Programme 2024	71
8	Ngā	Pūrongo Whakamārama Information Reports	
	8.1	Reserve Management Plan Review, Proposed Masterplan, and Delegations to the Committee	74
	8.2	Raungaiti Marae entranceway	77
	8.3	Long Term Plan and Policy/Bylaw Update	78
	8.4	Community Facilities Operations Update	86
	8.5	District Plan Update	91

8.6 Waharoa (Matamata) Aerodrome Committee Work Programme 2023 Update September 94



1 Whakatūwheratanga o te hui | Meeting Opening

Co-Chairperson to welcome members and open the meeting.

2 Karakia

The opening karakia is to be performed.

3 Ngā whakapāha/Tono whakawātea | Apologies/Leave of Absence

At the close of the agenda no apologies had been received.

4 Pānui i Ngā Take Ohorere Anō | Notification of Urgent/Additional Business

Section 46A(7) of the Local Government Official Information and Meetings Act 1987 (as amended) states:

"An item that is not on the agenda for a meeting may be dealt with at that meeting if-

- (a) The local authority by resolution so decides; and
- (b) The presiding member explains at the meeting, at a time when it is open to the public,-
 - (i) The reason why the item is not on the agenda; and
 - (ii) The reason why the discussion of the item cannot be delayed until a subsequent meeting."

Section 46A(7A) of the Local Government Official Information and Meetings Act 1987 (as amended) states:

"Where an item is not on the agenda for a meeting,-

- (a) That item may be discussed at that meeting if-
 - (i) That item is a minor matter relating to the general business of the local authority; and
 - (ii) the presiding member explains at the beginning of the meeting, at a time when it is open to the public, that the item will be discussed at the meeting; but
 - (b) no resolution, decision or recommendation may be made in respect of that item except to refer that item to a subsequent meeting of the local authority for further discussion."

5 Whakaaetanga mēneti | Confirmation of Minutes

Minutes, as circulated, of the Ordinary meeting of Waharoa (Matamata) Aerodrome Committee, held on 1 June 2023

6 Papa ā-iwi whānui | Public Forum

At the close of the agenda there were no speakers scheduled to the Public Forum.



7 Pūrongo me whakatau | Decision Reports

7.1 Proposed Freedom Camping Bylaw

CM No.: 2769356

Te Kaupapa | Purpose

The purpose of this report is to seek the Committee's feedback for the proposed Freedom Camping Bylaw (Bylaw), and the proposal to prohibit Freedom Camping at the Aerodrome.

Rāpopotonga Matua | Executive Summary

On 23 August 2023 Council resolved to consult the community on a proposed Freedom Camping Bylaw and concurrently seek feedback on the proposal to alter Reserve Management Plans to ensure consistency.

Council has consulted lwi through Te Manawhenua Forum throughout the drafting of the proposed Bylaw. Consultation is open from 18 September – 18 October 2023.

Within the Bylaw we are proposing to prohibit freedom camping from the Aerodrome Reserve. Whilst we are proposing to prohibit freedom camping this has no impact on any paid camping within the Aerodrome Reserve.

Tūtohunga | Recommendation

That:

- 1. Information is received
- 2. The Committee provides feedback on the Proposed Freedom Camping Bylaw

Horopaki | Background

Council does not currently have a Freedom Camping Bylaw, and the activity is managed by a range of different regulatory mechanisms which are difficult to enforce. A new Freedom Camping Bylaw will consolidate and clarify the Council's position on freedom camping.

The Proposed Bylaw will enable Council to regulate and enforce how and where freedom camping occurs in local authority areas within the District. Camping as an activity is managed though a range of other plans and legislation. Council does not currently have a Freedom Camping Bylaw, and as a result, cannot effectively regulate or enforce rules relating to freedom camping at any parks or other Council land that is not gazetted Reserve.

The Freedom Camping Act 2011 is permissive by default, and a bylaw will enable Council to apply some protections to areas within the District that Council controls and manages. This includes protecting an area, protecting the health and safety of the people who may visit an area, and to protect access to an area. This review has been timed to enable Council to respond to the recent changes to the Freedom Camping Act 2011.

Within the Bylaw we are proposing to prohibit freedom camping from the Aerodrome Reserve. Whilst we are proposing to prohibit freedom camping this has no impact on any paid camping within the Aerodrome Reserve.

Freedom camping legislation



Freedom camping has a long history in Aotearoa New Zealand, but at times has received mixed levels of support from different communities. As the number of freedom campers has steadily grown, so has their cumulative impact on the environment and the communities hosting them.

The Freedom Camping Act 2011 (the Act) is the national legislation regulating freedom camping. The Act is permissive by default, which means its starting point is to allow freedom camping on all public land. The Act does recognise that some areas may not be suitable for freedom camping. Freedom camping bylaws can identify areas where freedom camping is prohibited and restricted to manage how and where freedom camping can occur.

The Act defines freedom camping as camping within 200 m of an area accessible by motor vehicle or within 200 m of the mean low-water springs line of any sea or harbour, or on or within 200 m of a formed road or a Great Walks Track, using either or both of the following:

- a) a tent or other temporary structure:
- b) a motor vehicle

It does not include staying at a camping ground, temporary or short-term parking of a motor vehicle, day trips, resting or sleeping at the roadside to avoid driver fatigue, or people who are homeless and as a result need to sleep in their vehicle.

Changes to the legislation

The Self-contained Motor Vehicles Legislation Act 2023 came into force in June 2023. This legislation makes several amendments to the Freedom Camping Act 2011. The changes include:

- the requirement for vehicle-based freedom campers to use a certified self-contained vehicle when they stay on council land, unless a council designates the site as suitable for non-self-contained vehicles
- a new regulated system for the certification and registration of self-contained vehicles
- the requirement for vehicles to have a fixed toilet to be certified as self-contained
- strengthening of the infringement system with the introduction of a new tiered penalty system which entered into force in July 2023

The Ministry of Business, Innovation and Employment (MBIE) keeps their freedom camping website up to date with the most recent developments: <u>https://www.mbie.govt.nz/freedomcamping</u>

Freedom Camping in the Matamata-Piako District

During the 2019 calendar year, 18,000 responsible camping nights were recorded by MBIE in the Matamata-Piako District. The Council website promotes self-contained motorhome camping in a number of locations within the District and Matamata, Te Aroha and Morrinsville are also promoted as 'motorhome-friendly-towns' by the New Zealand Motor Caravan Association Inc.

Complaints related to freedom camping in the District mostly involve people in non-self-contained vehicles disposing of waste at parks. The Council does not currently have a Freedom Camping Bylaw and does not have an effective tool to manage freedom camping in the District. The activity is managed by a range of different regulatory mechanisms which are difficult to enforce. Council has a responsibility to protect the areas it manages within the District. This includes protecting access to those areas, and the health and safety of people who may visit those areas.

Pre consultation



Information was presented to Te Manawhenua Forum at their March and May meetings. Specific guidance was received regarding preferred engagement with Iwi and Māori and feedback was received on key areas in the District where freedom camping should be prohibited or restricted.

After the August Council workshop, key stakeholders were contacted seeking any additional feedback in relation to freedom camping within the District, as well as local interest groups associated with specific areas. In particular, Council staff heard from a representative from the New Zealand Motor Caravan Association (NZMCA) who gave an indication of their preferences and noted they would formally submit on the Proposed Bylaw to ensure Council were aware of their views and could formally take them into account through the consultation process.

This information collected through pre consultation has been considered and incorporated where appropriate into the Proposed Bylaw.

Council approval

On 23 August 2023 Council resolved to consult the community on a proposed Freedom Camping Bylaw and concurrently seek feedback on the proposal to alter Reserve Management Plans to ensure consistency.

Ngā Take/Kōrerorero | Issues/Discussion

Bylaw Scope

When considering a bylaw to address freedom camping, the Act requires the Council:

- not to ban (or effectively ban) freedom camping on all council owned or managed land (known as a blanket ban).
- to be satisfied that any prohibitions or restrictions are the most appropriate and proportionate response to freedom camping demand in the area, and the problems it would cause if allowed.
- to make a bylaw that is consistent with the New Zealand Bill of Rights Act 1990.
- to have considered other ways to manage the problem, other than through a bylaw.
- to map or clearly describe each area covered by prohibitions or restrictions, so freedom campers have certainty about what rules apply.

A freedom camping bylaw generally does not duplicate rules that are relevant to freedom camping if they are already set out in other laws or bylaws. The instruments relevant in Matamata Piako District Council area as follows:

- Freedom Camping Act 2011, which allows people to freedom camp on any land controlled or managed by the Council unless a Freedom Camping Bylaw made under the Act, or another enactment (such as the <u>Reserves Act 1977</u>) prohibits or restricts it. The Freedom Camping Act also requires all freedom camping vehicles to be certified selfcontained, but allows Council to identify areas where freedom camping vehicles that are not self-contained can freedom camp through a Bylaw.
- **Council's** <u>Reserve Management Plans</u> are made under the Reserves Act 1977 and under this Act, freedom camping is prohibited on gazetted reserves unless the area has been identified in a Reserve Management Plan as being suitable for camping. This default prohibition across reserve land is the opposite approach to the Freedom Camping Act 2011, which is permissive by default. Camping on gazetted reserves is prohibited under section 44 of the Reserves Act unless provided for in an individual Reserve Management Plan. Matamata-Piako District Council currently has four reserves that allow freedom camping within their reserve management plans: Te Aroha Domain, Pohlen Park, Morrinsville Recreation Ground and Boyd Park (Spur Street).



- Council's <u>General Policies Reserve Management Plan 2019</u> which provides generic policies for consistent management practices across all the reserves administered by the Matamata-Piako District Council. It specifically sets out a process for public notification Council can follow if it wishes to alter a Reserve Management Plan in relation to camping (clause 8.4.2).
- **Council's** <u>Public Amenities Bylaw 2014</u>, which prohibits camping in Public Amenity areas (such as cemeteries) not set aside for that purpose.
- <u>Land Transport (Road User) Rule 2004</u> made under the <u>Land Transport Act 1998</u> restricts places a person can park a vehicle (and therefore freedom camp) as follows:
 - Under rule 6.1 a driver must not park a vehicle on a road, without due care or without reasonable consideration for other road users.
 - Rule 6.2(1) states vehicles must not be parked on a roadway (portion of the road used for vehicular traffic) if it can be parked on the road margin (adjacent to, but not forming part of, either the roadway or the footpath) without damaging ornamental grass plots, shrubs, or flower beds on the margin.
 - Parking on, or close to, a corner, bend, rise, dip, traffic island, or intersection is prohibited under rule 6.3, if the parking will obstruct (or be likely to obstruct) other traffic or any view of the roadway to the driver of a vehicle approaching that corner, bend, rise, dip, traffic island, or intersection.
 - Parking that obstructs entry to, or exit from, any driveway is prohibited under rule 6.9.
- **Council's** Land Transport Bylaw 2008 (Amended 2022), which manages parking on roads in most towns or settlements in the District and in some of the off-street car parks in the District. The Land Transport Bylaw also prohibits heavy motor vehicles from parking for more than one hour in urban areas and areas where the speed limit is 50km/hour or 70km/hour, which would apply to some larger freedom camping vehicles. A person cannot freedom camp by parking a vehicle in a location or manner that breaches the Land Transport Bylaw.
- <u>Camping-Grounds Regulations 1985</u>, which provides a regulatory framework for paid campgrounds (outside the defined scope of freedom camping).
- Fire and Emergency NZ Act 2017 which controls the lighting of fires, administered by Fire and Emergency New Zealand (FENZ)
- Council's Local Alcohol Policy 2017 which prohibits alcohol in some public areas. (The Policy is currently <u>under review</u>.)
- Council's **Dog Control Bylaw 2016** which regulates where dogs are allowed.
- <u>Litter Act 1979</u> provides infringement mechanisms for littering.

Assessment against the criteria in the Act

The Act states that councils can only prohibit or restrict freedom camping in an area using a bylaw if it is necessary to:

- 1. protect the area e.g. to protect areas that are: environmentally or culturally sensitive.
- 2. protect health and safety to keep freedom campers and other visitors to an area safe.
- 3. protect access to the area where the presence of freedom campers would block access or could damage infrastructure

An assessment tool was used to evaluate sites against the three criteria specified in the Act. This tool is considered best practice by the sector and has been used by many New Zealand councils for the same purpose. The assessment tool applies the criteria in a transparent and standardised manner to ensure the proposed prohibitions and restrictions are consistent with the Act.



Sites included in this summary site assessment document were identified through early engagement and the outcome of these assessments informs the specific area prohibitions and restrictions outlined in the Statement of Proposal document which is attached to this report as **Attachment A** and includes the Proposed Bylaw. A map of each area is included in Appendix 1 of the Proposed Bylaw and is attached to this report as **Attachment B**.

Proposed Bylaw

The Proposed Bylaw has been informed by the model Freedom Camping Bylaw developed by Local Government New Zealand (LGNZ) as well as by those councils with more established freedom camping bylaws. Changes have been made to ensure consistency with the amended legislation, especially in relation to defined terms. Where possible, the terms directly link back to the Act to limit any potential inconsistencies.

District-wide regulations

The Proposed Bylaw restricts freedom camping in all Local Authority Areas, which are areas under the control and management of Council. The restrictions that are proposed to apply to freedom camping District-wide are:

- A certified Self-contained motor vehicle must be used to freedom camp. This means if a person wishes to use a motor vehicle which is not certified Self-contained or a tent to camp, they need to stay in a campground or another area appropriate for this activity. This is an extension of the nation-wide rule that if someone is using a vehicle to freedom camp on local authority areas, they must be self-contained.
- A vehicle must not stay in any one area for more than four consecutive nights in any onemonth period.
- A vehicle must not Freedom Camp within 500 metres of an area in which it has already been Freedom Camping for up to four consecutive nights in any one-month period.

These restrictions ensure short stays that will not adversely impact on any one location within the District and provides for turn-over at highly sought after freedom camping areas. It also means freedom camping is undertaken in vehicles with facilities onboard to ensure waste is dealt with appropriately.

The four night maximum is consistent with the approach already taken on reserves which provide for freedom camping as detailed in the General Policies Reserve Management Plan.

Specific area restrictions

As a result of the assessments, the Proposed Bylaw includes the following prohibitions and restrictions, grouped by ward.

Matamata Ward - Prohibited

- \circ $\,$ Banks Road Reserve and adjacent roadside
- o Centennial Drive Reserve
- Tom Grant Drive
- Hawes Bush
- o Waharoa (Matamata) Aerodrome
- o Matamata Domain
- o Rapurapu Reserve
- o Swap Park
- o Bruce Clothier Memorial Reserve and Waharoa Rest Area

Matamata Ward – Restricted

- Hetana Street Reserve Restricted to 6 vehicles within the 6 "back-in" car parking spaces located on the reserve across from the intersection of Arawa Street and Hetana Street, south of the public toilets.
- o Pohlen Park



Restricted to 3 vehicles in the south east corner of the car park.

 Wairere Falls Car Park Restricted to 11 vehicles within the 11 large car parking spaces at the far south side of the car park.

Morrinsville Ward – Prohibited

- o Davies Park
- Holmwood Park and adjacent roadside
- Murray Oaks Scenic Reserve
- Thomas Park and adjacent roadside

Morrinsville Ward - Restricted

- Morrinsville Recreation Ground Restricted to 6 vehicles within the formed car park area accessed from Cureton Street.
- Waterworks Road Reserve (Te Miro Forest) Restricted to 2 vehicles on the southern edge of the main car park

Te Aroha Ward – Prohibited

- o Boat Ramp
- Council office car park
- o Seddon Street Reserve
- Skidmore Reserve
- o Te Aroha Domain and roadside parking

Te Aroha Ward – Restricted

- Boyd Park Restricted to 6 vehicles in the north west corner of the existing formed car park between the netball courts and Boyd Park.
- Herries Memorial Park
 Freedom Camping vehicles must only park between 7pm and 7am Monday Friday, any time on weekends and public holidays.
- Waihou Recreation Reserve Restricted to 3 vehicles in centre row of car park spaces within the section of car park near the rugby fields, accessed opposite 16 Ngutumanga Road.
- Waitoa Railway Reserve Restricted to 2 vehicles within the car park.
- Waiorongomai Car Park, Te Aroha Restricted to 4 vehicles within the car park.

All cemeteries and their associated car parks

The Proposed Bylaw also includes a prohibition of freedom camping within all cemeteries and their car parks, as follows:

- o Matamata Cemetery, 155 Peria Road, Matamata
- o Waharoa Cemetery, Dunlop Road, Waharoa
- Morrinsville Historic Cemetery, 412 Thames Road, Morrinsville
- Piako Cemetery, 3 Seales Road, Morrinsville
- Maukoro Cemetery, 253 Old Hill Road, RD 3, Morrinsville
- Te Aroha Cemetery, Stanley Road South, Te Aroha

Freedom camping for vehicles that are not self-contained

Three locations were identified within the District where there are 24-hour toilet facilities available as options for further investigation and assessment (Herries Park toilets in Te Aroha, Hetana Street Reserve, Matamata and Studholme Street Toilets, Morrinsville).



These options were presented to Elected Members at the August Workshop. While none of the areas were considered suitable, the Proposed Bylaw still includes *Schedule 3: areas where a person can freedom camping in a vehicle that is not self-contained* (which does not currently identify any areas) to allow for easy incorporation of such areas into the Proposed Bylaw in future, if and when appropriate facilities and areas come available.

Reserve Management Plans

Some of the proposed restricted areas are on reserve land, some of which do not currently provide for camping activities. In order to ensure consistency across Council regulation, it is recommended that Council seeks public feedback concurrently on those Reserve Management Plans (RMPs) which require amendment to be consistent with the Proposed Bylaw. This such amendment is provided for within the General Policies RMP in section 8.4.2.4 as follows: *8.4.2 Self-contained campervans*

4. If Council wishes to alter or remove an area set aside for camping by certified self-contained campervans the following process shall be followed:

a. A Council Decision is made to potentially remove or alter an area set aside for camping in self-contained campervans.

b. Notice is placed on Council's website and in a newspaper circulating in the town or District where the reserve is located. The notice should:

1) identify the reserve or part of the reserve by name;

2) describe the proposed removal or alteration of the area set aside for camping in self-contained campervans; and

3) specify a reasonable period in which Council shall receive and consider public submissions.

c. A Council Decision is made to retain, remove or alter the area set aside for camping in self-contained campervans having given consideration to the submissions received.

d. Relevant reserve management plans are updated to reflect any changes as a result of this process.

This process is consistent with the requirements in the Reserves Act 1977. Section 44 (9) allows Councils to make changes that does not involve a comprehensive review of a Reserve Management Plan without following a complete formal review under section 44 (5) and 44 (6) of the Reserves Act 1977, if it thinks fit.

As per the process outlined above, the following changes are recommended to the Active RMP and the Passive RMP. These changes are reflected in the Statement of Proposal in **Attachment B.**

Passive Reserve Management Plan

- Amend the Hetana Street Reserve RMP to allow for vehicles to self-contained freedom camping on the reserve as per the restrictions within the Proposed Bylaw.
- Amend the Waitoa Railway Reserve RMP to allow for vehicles to self-contained freedom camping on the reserve as per the restrictions within the Proposed Bylaw.

Active Reserve Management Plan

- Amend the Herries Memorial Park RMP to allow for vehicles to self-contained freedom camping on the reserve (in the Council Car Park) as per the restrictions within the Proposed Bylaw.
- Amend the Waihou Recreation Reserve RMP to allow for vehicles to self-contained freedom camping on the reserve as per the restrictions within the Proposed Bylaw.
- Appendix E of the Active RMP currently notes the Te Aroha Domain as a location which may be appropriate for camping. The Proposed Bylaw includes this reserve as prohibited for freedom camping, so it is recommended that this appendix be amended to remove the Te Aroha Domain from this list, for the avoidance of doubt.

Mōrearea | Risk

Having a Freedom Camping Bylaw helps manage environmental risk to sensitive areas which require protection. It also responds to health and safety concerns in certain areas, whether it be



protecting the health and safety of other users of an area, or the health and safety of freedom campers. It gives Council a tool to work with lwi to protect areas of cultural significance.

Having a bylaw to respond to issues relating to freedom camping reduces the risk of reputational damage as it gives Council an effective tool to respond to problems promptly and appropriately.

Recently, other Freedom Camping Bylaws have been legally challenged (Marlborough District Council was successfully challenged in 2021 and Queenstown Lakes District Council is currently undergoing litigation). Broadly, these challenges were based on the bylaws being outside the scope of the Act and being overly restrictive. This risk has been mitigated by conducting early consultation with key stakeholders and maintaining a clear line of sight between the criteria in section 11(2) of the Act and any prohibition or restriction, to ensure the bylaw is within the scope of the Act.

Ngā Whiringa | Options

Option 1 - The Committee can provide feedback through a formal committee resolution for this report.

Option 2 – The Committee can provide feedback through the formal consultation process which is open from 18 September to 18 October 2023.

Option 3 – The Committee can provide no further feedback.

Ngā take ā-ture, ā-Kaupapahere hoki | Legal and policy considerations

Freedom Camping Act 2011

Section 11(1)(a) of the Act gives Council the power to make a bylaw where it is necessary for one or more of the following purposes:

- i. to protect the area:
- ii. to protect the health and safety of people who may visit the area:
- iii. to protect access to the area.

The inclusion of prohibited and restricted areas in the Proposed Bylaw which have been assessed against these purposes above demonstrates compliance with section 11(1)(a)

Section 11(2)(b) of the Act requires Council to determine that any bylaw made under the Act is the most appropriate and proportionate way of addressing the perceived problem in relation to that area.

Other options for managing freedom camping which rely on other instruments to regulate the perceived problem of freedom camping in specific areas have been considered. Application of the criteria via the assessment tool enabled Council staff to focus on those areas which require additional protection through the Act and these are recommended to Council for adoption for public consultation via the Statement of Proposal and the Proposed Bylaw in **Attachment A**.

It is recommended that other non-regulatory tools such as education and signage are used to manage areas which fall outside of the scope or threshold of the Act. The process taken, and the associated outcome in the Proposed Bylaw, demonstrates that the Proposed Bylaw is appropriate and proportionate.

Section 11(c) of the Act requires Council to determine that any bylaw made under the Act is not inconsistent with the New Zealand Bill of Rights Act 1990 (NZBORA).



Part 2 of the NZBORA sets out rights that are affirmed and protected, that may only be subject to reasonable limits that can be demonstrably justified in a free and democratic society. The proposed Freedom Camping Bylaw may give rise to implications for the following rights under the NZBORA:

- Right to freedom of peaceful assembly (section 16 of the NZBORA)
- Right to freedom of movement (section 18 of the NZBORA)

A full assessment against the NZBORA will be completed before Council adopts a final bylaw, after public consultation. The preliminary assessment on the Proposed Bylaw is that its provisions are justified because they only limit the rights of individuals to the extent it is reasonable to do so to for other people's rights and freedoms to be maintained.

Section 11(5) of the Act requires councils to use the special consultative procedure in section 86 of the Local Government Act 2002 (LGA) when making Freedom Camping Bylaws. Section 86(2) of the LGA requires a Statement of Proposal for a Bylaw to include:

- a draft of the bylaw as proposed to be made; and
- the reasons for the proposal.

The Statement of Proposal in **Attachment A** which includes the Proposed Bylaw complies with these requirements.

Legislation Act 2019

The definition of 'certified self-contained vehicle' in the Proposed Bylaw incorporates by reference the New Zealand Standard 5465:2001 ('the NZ Standard'). This is done under the authority of section 64 of the Legislation Act 2019. Section 65 and Schedule 24 of the Legislation Act 2019 require any proposed reference to a Standard in this manner must be publicly notified and people given the opportunity to comment about the proposed reference. The Statement of Proposal in **Attachment A** of this report complies with this requirement.

Significance and Engagement Determination

Staff have assessed the significance of this matter under the Council's Significance and Engagement Policy and the definition of significance in the LGA.

The following criteria are relevant in determining the level of significance and the appropriate level of engagement for this matter:

- There is a legal requirement to engage with the community.
- The proposal or decision will affect a large portion of the community.
- The likely impact on present and future interests of the community, recognising Māori cultural values and their relationship to land and water through whakapapa.
- The community interest is likely to be high.



It is proposed that Council consults with the community on the Proposed Bylaw. Staff confirm that the decision to consult on a Proposed Bylaw complies with the Council's legal and policy requirements.

Special Consultative Procedure

Section 156 of the LGA sets out that when making amending or revoking a bylaw under the LGA, Council must use the special consultative procedure (SCP) if:

• the Bylaw concerns a matter identified in Councils significance and engagement policy as being of significant interest to the public; or



• Council considers that there is, or is likely to be, a significant impact on the public due to the Proposed Bylaw or changes to, or revocation of, the Bylaw;

Sustainability Policy

The decisions sought by, and matters covered in, this report are consistent with the Council's <u>Sustainability Policy</u>. The Proposed Bylaw supports the balance of the four wellbeings by protecting environmentally and culturally sensitive areas from damage while also taking into consideration the potential health and safety risks for freedom campers and other users of the areas, as well as the broader needs of the community.

Ngā Pāpāhonga me ngā Whakawhitiwhitinga | Communications and engagement

The proposed consultation process includes the following key actions to meet the legislative requirements:

- A Statement of Proposal, including the Proposed Bylaw, is prepared and adopted by Council for consultation (attached to this report as **Attachment A**);
- Council gives public notice of the proposal, including the changes proposed to the Passive and Active RMPs in local newspapers and invites submissions;
- The Statement of Proposal will be made available on Council's website, Council offices (via Kiosks) and at public libraries at Matamata, Morrinsville and Te Aroha;
- The consultation period will run for no less than one month with the submission period scheduled from 18 September 2023 to 18 October 2023;
- Key stakeholders (including Te Manawhenua Forum) will be advised directly of the consultation process;
- A hearing is scheduled for 8 November 2023 to provide an opportunity for persons to speak to their submissions;
- Council will consider the submissions received, any further comments from those submitters who wish to be heard at the hearing, and any other comment or advice sought from staff or other subject matter experts at a deliberation meeting to be held on 22 November 2023. The final Bylaw will be adopted by Council at its meeting on 22 November 2023, with the new Bylaw expected to be operative on 20 December 2023.

Timeline

Milestone	Date
Workshop with Elected Members – discussion of draft Proposed Bylaw prior to consultation	2 August 2023
Documents approved by Council to consult including Statement of Proposal and Proposed Bylaw	23 August 2023
Consultation Period	18 September – 18 October 2023
Hearing Date	8 November 2023
Deliberations and adoption of final bylaw	22 November 2023
Bylaw operational	20 December 2023

Ngā take ā-lhinga | Consent issues

Freedom camping is permitted on reserve land under the District Plan if provided for in a Reserve Management Plan. Therefore, the Proposed Bylaw and subsequent proposed changes to the Passive and Active Reserve Management Plan does not give rise to any consent issues on reserves.

In addition, the Act provides a permissive approach for freedom camping in local authority areas and explicitly states that Councils must not enforce blanket bans on freedom camping across the



District, so the Act would prevail if there was an inconsistency between the Act and the District Plan.

Te Tākoha ki ngā Hua mō te Hapori me te here ki te whakakitenga o te Kaunihera | Contribution to Community Outcomes

The relevant Community Outcomes are set out below:

Healthy communities	We encourage community engagement and provide sound and visionary decision making.
Environmental Sustainability	We engage with our regional and national partners to ensure positive environmental outcomes for our community.
Vibrant Cultural values	We value and encourage strong relationships with lwi and other cultures, recognising wāhi tapu and taonga/significant and treasured sitesand whakapapa/ ancestral heritage.

Pānga ki te pūtea, me te puna pūtea | Financial Cost and Funding Source

There are no material financial considerations associated with the recommendations of this report. All matters are met within existing budgets. Council received funding from the MBIE Freedom Camping Transition Fund for the purpose of developing a bylaw.

Ngā Tāpiritanga | Attachments

A.J.. Statement of Proposal for MPDC Freedom Camping Bylaw
B.J. Maps for MPDC Freedom Camping Bylaw 2023

Ngā waitohu | Signatories

Author(s)	Olivia Picard	
	Graduate Policy Advisor	

Approved by	Sandra Harris	
	Placemaking and Governance Team Leader	
	Erin Bates	
	Strategic Partnerships and Governance	



Manager





Statement of Proposal¹

Proposed Freedom Camping Bylaw 2023

Amendments to the Active Reserve Management Plan and Passive Reserve Management Plan

FOR PUBLIC CONSULTATION

¹ This Statement of Proposal has been made for the purposes of Sections 82, 83 and 86 of the Local Government Act 2002 and Section 11B of the Freedom Camping Act 2011.



1. Introduction

Matamata-Piako District Council (the Council) is reviewing its regulatory approach to freedom camping. This statement of proposal details the Council's proposal to make a new Freedom Camping Bylaw under Section 11 of the Freedom Camping Act 2011 (the Act) and to make subsequent amendments to some of its reserve management plans to ensure consistency between the Proposed Bylaw and reserve management plans. A draft of the proposed new Freedom Camping Bylaw is attached to this statement of proposal.

We are seeking your feedback on the proposed new Freedom Camping Bylaw and the proposed amendments to the Passive and Active Reserve Management Plans (RMPs) to ensure consistency with the Proposed Bylaw

Consultation allows the community to have a say on the content of, and changes to, the bylaw and the RMPs. Council welcomes your feedback on the Proposed Freedom Camping Bylaw with consultation open from <u>18 September to 18 October 2023</u>.

Camping as an activity is managed though a range of other plans, bylaws and legislation. Council does not currently have a freedom camping bylaw, and as a result, cannot effectively regulate or enforce rules relating to freedom camping at any parks or other Council land that is not gazetted Reserve. The Act is permissive by default, and a bylaw enables Council to apply some protections to areas within the district that Council controls and manages. This includes protecting an area, protecting the health and safety of the people who may visit an area, and to protect access to an area. This review has been timed to enable Council to respond to the recent changes to the Act.

Currently, the Council website promotes self-contained motorhome camping at Te Aroha Council Office, Morrinsville Recreation Ground and Firth Tower Museum (for a fee). Freedom Camping is prohibited on most Council reserves under the Reserves Act 1977 (the Reserves Act). A new Freedom Camping Bylaw will consolidate and clarify the Council's position on freedom camping.

1.1 What is a Freedom Camping Bylaw?

The Act is permissible by default, which means its starting point is to allow freedom camping on all Council controlled or managed land, unless prohibited under other legislation (such as the Reserves Act). However, the Act does recognise that some areas may not be suitable for freedom camping and enables Councils to make a bylaw to protect these areas. Freedom camping bylaws can identify areas where freedom camping is prohibited and restricted, to manage how and where freedom camping can occur. These restrictions or prohibitions on freedom camping must be consistent with the Act and can only be applied if the restrictions or prohibitions are proportionate, and within the scope of the criteria within section 11(5) of the Act. According to the Act, areas may only be prohibited or restricted for the following reasons:

- i) to protect the area
- ii) to protect the health and safety of people who may visit the area
- iii) to protect access to the area

Areas must be assessed against these criteria before any restrictions or prohibitions are applied to ensure the Bylaw is appropriate, proportionate, consistent, and defensible. A freedom camping bylaw made under the Act cannot address issues other than camping as defined by the Act. This definition does not include staying at a camping ground, temporary or short-term parking of a motor vehicle, day trips, or resting or sleeping at the roadside to avoid driver fatigue. It also explicitly excludes those experiencing homelessness who may be living in their vehicle. The land covered by the Act is also limited to those areas managed by Council and does not include private land or Department of Conservation (DOC) reserves.





1.2 Changes to national legislation

The <u>Self-contained Motor Vehicles Legislation Act 2023</u> came into force in June 2023 and made amendments to the Freedom Camping Act 2011. A key change made by the amendment means that since June 2023, if a person is freedom camping on Council controlled or managed land using a vehicle, they must be using a certified self-contained vehicle to freedom camp. The definition of self-contained has been updated to require a fixed toilet. These changes apply nation-wide, regardless of whether or not a Council has a bylaw. There is a transition period to allow people with current 'blue sticker' certifications (under the old certification requirement) time to move to the new 'green sticker' certification (where a fixed toilet will be required) over the next two years.

Changes were also made to the infringement fees and fines structure under the Act. The original infringement fee of \$200 has been replaced by a new tiered penalty system which came into force on 13 July 2023 and provides Councils with more options to apply fines proportionate to the breach of a freedom camping bylaw or the Act.

The Ministry of Business, Innovation and Employment (MBIE) keeps their freedom camping website up to date with the most recent developments regarding national freedom camping rules: <u>https://www.mbie.govt.nz/freedomcamping</u>

2. Reasons for the proposal

On 23 August 2023, the Council decided to make a new bylaw to regulate freedom camping. Information about the Council's decision can be read on Council's website: <u>https://www.mpdc.govt.nz/our-council/minutes</u>.

In making its decision Council considered two reasonable and viable options to address matters related to freedom camping.

Option 1: Status quo

Under this option, no new bylaw is made and the default provisions in the Freedom Camping Act 2011, Reserves Act 1977 and Resource Management Act 1991 will apply. Under the Freedom Camping Act 2011 self-contained freedom camping would be permitted on all land owned or controlled by the Council, except reserves, where it is prohibited unless explicitly provided for within an individual reserve management plan.

Under this option, restrictions or prohibitions on freedom camping on local authority land (land controlled or managed by Council) would be those that currently exist under the Reserves Act 1977 and the Resource Management Act 1991. Council would be able to enforce the requirement of self-containment which is within the Freedom Camping Act 2011. This option was not chosen by Council.

Option 2: Make a bylaw under the Freedom Camping Act 2011

Under this option the Council would make a bylaw under section 11 of the Freedom Camping Act 2011 to prohibit or restrict freedom camping on land owned or controlled by the Council. Under this option, Council would have the ability to engage with the community and key stakeholders on the issue and have locally developed regulation to manage freedom camping in the district.

Council chose Option 2: Make a bylaw under the Freedom Camping Act 2011 as it is the most reasonably practicable option for addressing the problems caused by freedom camping.





In addition, Council has also chosen to propose amendments to the Active Reserve Management Plan and the Passive Reserve Management Plans to reflect restricted freedom camping on Herries Memorial Park, Hetana Street Reserve, Waihou Recreation Reserve and Waitoa Railway Reserve, as well as making a chance to remove Te Aroha Domain from Schedule E of the Active RMP, to make sure the documentation is consistent with the proposed bylaw.

The Councils General Policies RMP (GP RMP) outlines the procedure which Council must follow when amending an individual RMP with regards to freedom camping. The GP RMP provides for such amendments to provide for self-contained vehicles and applies a maximum of four consecutive nights on a reserve. To make an amendment, the proposal must first be publicly consulted on. This document fulfils these requirements by outlining the changes proposed and seeks public feedback on these changes. The changes are described in section 3 of this document: *What is Council proposing?*

In reviewing this bylaw Council determined that having a bylaw made under the Freedom Camping Act 2011 in place is the most appropriate way to manage issues relating to freedom camping. We consider the Proposed Bylaw to be the most appropriate form of bylaw.

We have assessed that the Proposed Bylaw is not inconsistent with the New Zealand Bill of Rights Act 1990. Any implications for rights under the New Zealand Bill of Rights Act 1990 will be reassessed before a final bylaw is made.

3. What is Council proposing?

The Proposed Bylaw includes rules for Freedom Camping across the district including identification of prohibited, restricted and permitted areas. The proposed Bylaw seeks to protect areas, the health and safety of people using areas, and protecting access to areas, from negative impacts caused by freedom camping.

A summary of the Proposed Bylaw is detailed below. The Proposed Bylaw is also attached to this document in full.

3.1 District-wide Restrictions

The Proposed Bylaw restricts freedom camping in all *Local Authority Areas*, which are areas under the control and management of Council. The restrictions that are proposed to apply to freedom camping District-wide are:

- A certified Self-contained motor vehicle must be used to freedom camp. This means
 if a person wishes to use a motor vehicle which is not certified Self-contained or a
 tent to camp, they need to stay in a campground or another area appropriate for this
 activity.
- A vehicle must not stay in any one area for more than four consecutive nights in any one-month period.
- A vehicle must not Freedom Camp within 500 metres of an area in which it has already been Freedom Camping for up to four consecutive nights in any one-month period.

These restrictions ensure short stays that will not adversely impact on any one location within the district and provides for turn-over at highly sought after freedom camping areas. It also means freedom camping is undertaken in vehicles with facilities onboard to ensure waste is dealt with appropriately.

The four-night maximum is consistent with the approach already taken on reserves which provide for freedom camping as detailed in the GP RMP.





3.2 Incorporation of NZ Standard by reference – Certified Self-Contained

The Proposed Bylaw uses the definition of certified self-contained motor vehicle within the Act. To support and provide further information to this definition, the Proposed Bylaw also incorporates by reference the NZ Standard 5465:2001 which has further detail of the more technical requirements of certification.

As required by clause 1 of Schedule 2 of the Legislation Act 2019, this statement of proposal is public notice of the proposal to incorporate the NZ Standard in the Freedom Camping Bylaw. The NZ Standard is incorporated by reference because it is impracticable to include its content in the bylaw. The NZ Standard is publicly available here where it can be viewed or printed once for free. We are seeking feedback on the incorporation of the NZ Standard in the Proposed Bylaw, particularly comments about whether:

- the Proposed Bylaw clearly identifies the material incorporated; and
- the means of making the NZ Standard publicly available is sufficient to enable people to find and obtain copies of it with reasonable ease; and
- it is otherwise appropriate.

3.3 Specific Area Restrictions

Any potential areas for prohibition or restriction must be first assessed against the criteria in section 11(2) of the Act before being included in a freedom camping bylaw. This section states that councils can only prohibit or restrict freedom camping in an area if this is necessary to:

- 1. protect the area to protect areas that are environmentally or culturally sensitive.
- protect health and safety to keep freedom campers and other visitors to an area safe.
- 3. protect access to the area where the presence of freedom campers could block access or damage infrastructure.

The assessments were completed using a tool which is used by many New Zealand councils and is considered best practice by the sector. This assessment looks at each of the three elements outlined in section 11(2) of the Act to determine whether or not prohibiting or restricting freedom camping is appropriate in the area. The tool provides councils with a standardised and transparent way of applying the Act and demonstrates a clear line of sight between the criteria in the Act, and the bylaw.

The assessment focused on camping 'hot spots' – areas where there is a specific interest in managing freedom camping, areas where freedom camping is likely to occur in the future on local authority land, and areas which Council identified as being appropriate for proactively protecting with a bylaw. Council also reviewed areas which may be suitable for freedom camping in vehicles which are not self-contained.

As a result of this assessment, the Proposed Bylaw includes the following prohibitions and restrictions, grouped by ward. The summary of this assessment and the scores for each assessed area were received by Council at their meeting on 23 August 2023 when the Proposed Bylaw was considered and can be viewed here https://www.mpdc.govt.nz/our-council/minutes.





3.3.1 Matamata Ward

Prohibited Areas		
Name	Description	
Banks Road Reserve	Banks Road Reserve, and the area of road and road reserve on Banks	
and adjacent roadside	Road and Richardson Road adjacent to the reserve.	
Centennial Drive	Centennial Drive Reserve, which sta	
Reserve	Tamihana and Tawa Streets before	finishing on Broadway (State
	Highway 24).	
Tom Grant Drive	Tom Grant Drive, which runs from R	
	Ngaio Streets, before finishing at Ta	
Hawes Bush	Hawes Bush, and the area of road a	
	Walker Street adjacent to the reserv	
Waharoa (Matamata)	Waharoa (Matamata) Aerodrome, in	cluding old campground.
Aerodrome		
Matamata Domain	Matamata Domain, located between	Meura and Hohaia Streets, with
	Huia Street to the south.	
Rapurapu Reserve	Rapurapu Reserve, located on State Highway 28, approximately 800m	
	south-west from the intersection of State Highway 28 and 29.	
Swap Park	Swap Park, located between Firth Street (SH 27) and Burwood Road.	
Bruce Clothier Memorial	Bruce Clothier Reserve, Waharoa R	,
Reserve and Waharoa	Includes rail land that runs through t	he centre of the reserve which is
Rest Area	subject to a lease held by Council.	
Restricted Areas		
Name	Description	Restriction
Hetana Street Reserve	Hetana Street Reserve, located	Restricted to 6 vehicles within the 6
	between State Highway 24 to the	"back-in" car parking spaces
	north and Tui Street to the south,	located on the reserve across from
	with access off Hetana Street to	the intersection of Arawa Street
	the east.	and Hetana Street, south of the
Dahlar Dark	Dablan Dada and adiaining and	public toilets.
Pohlen Park	Pohlen Park and adjoining car	Restricted to 3 vehicles in the south
	park accessed from Western Street	east corner of the car park.
Wairere Falls Car Park	Wairere Falls Car Park, located at	Restricted to 11 vehicles within the
	the end of Goodwin Road, Okauia.	11 large car parking spaces at the
		far south side of the car park.
		iai south side of the cal palk.

3.3.2 Morrinsville Ward

Prohibited Areas	Prohibited Areas		
Name	Description	Description	
Davies Park	Davies Park stretches along Fairway	y Drive. Includes the Reserves	
	known as Davies Park East and Dav	vies Park West. For the avoidance	
	of doubt, this also includes the area	within the existing carpark, café and	
	the planned Early Childhood Educat	ion Centre.	
Holmwood Park and	Holmwood Park and adjacent roads	ide carparking. Located at the end	
adjacent roadside	of Holmwood Park Drive.		
Murray Oaks Scenic	Murray Oaks Scenic Reserve locate	d between State Highway 26 and	
Reserve	Murray Road, north-east of the Morr	insville Township	
Thomas Park and	Thomas Park and adjacent road res	serve and road on Moorhouse and	
adjacent roadside	Anderson Streets.		
Restricted Areas			
Name	Description	Restriction	
Morrinsville Recreation	Morrinsville Recreation Ground,	Restricted to 6 vehicles within the	
Ground	located at the end of Cureton	formed car park area accessed	
	Street.	from Cureton Street.	
Waterworks Road	Waterworks Road Reserve (Te	Restricted to 2 vehicles on the	
Reserve (Te Miro	Miro Forest Car Park, located at	southern edge of the main car park	
Forest)	684 Waterworks Road, Te Miro.		





3.3.3 Te Aroha Ward

Prohibited Areas			
Name	Description		
Boat Ramp	Te Aroha Boat Ramp, parking area and skatepark, which is on road reserve located off Lawrence Ave/Terminus Street alongside the Coulter Bridge.		
Council office car park	Council Office Carpark, includes Council Car park and adjacent Library Car park, 35 Kenrick Street.		
Seddon Street Reserve	Seddon Street Reserve is located on both sides of Seddon Street. The reserve to the west runs from Seddon Street through to the end of Ward Street. The reserve to the east is bordered by Seddon Street and the old Te Aroha Railway Station.		
Skidmore Reserve	Skidmore Reserve, located on Kenr Street.	ick Street, neighbouring 56 Kenrick	
Te Aroha Domain	Te Aroha Domain and adjacent road Includes the section of Koromiko Str		
Restricted Areas			
Name	Description	Restriction	
Boyd Park	Boyd Park, located along Stanley Avenue and Spur Street. Includes a large portion of the Howarth Memorial wetlands.	Restricted to 6 vehicles in the north west corner of the existing formed car park between the netball courts and Boyd Park.	
Herries Memorial Park	Herries Memorial Park, which includes gravel section of Council office carpark, located off Kenrick Street.	Restricted to 6 vehicles along the southern side of the existing formed car park behind the Council buildings, accessed from Kenrick Street (the north point of Herries Park). Freedom Camping vehicles must only park between 7pm and 7am Monday – Friday, any time on weekends and public holidays.	
Waihou Recreation Reserve	Waihou Recreation Reserve, located off Ngutumanga Road, Waihou.	Restricted to 3 vehicles in centre row of car park spaces within the section of car park near the rugby fields, accessed opposite 16 Ngutamaunga Road.	
Waitoa Railway Reserve	Waitoa Railway reserve, across from the Farmers Road/SH 26 intersection in Waitoa. Approximately 10 kilometres from the Te Aroha township.	Restricted to 2 vehicles within the car park.	
Waiorongomai Car Park, Te Aroha	Waiorongomai Car Park, adjacent to the start of the Te Aroha Gold Mining Walking Tracks, approximately 5 kilometres from the Te Aroha township.	Restricted to 4 vehicles within the car park.	

3.3.4 All cemeteries and their associated car parks

The Proposed Bylaw also includes a prohibition of freedom camping within all cemeteries and their car parks, as follows:

- Matamata Cemetery, 155 Peria Road, Matamata
- Waharoa Cemetery, Dunlop Road, Waharoa
- Morrinsville Historic Cemetery, 412 Thames Road, Morrinsville
- Piako Cemetery, 3 Seales Road, Morrinsville
- Maukoro Cemetery, 253 Old Hill Road, RD 3, Morrinsville
- Te Aroha Cemetery, Stanley Road South, Te Aroha





3.4 Freedom camping for vehicles that are not self-contained

Council considered areas where the Proposed Bylaw could provide for freedom camping in vehicles that are not self-contained. Three locations were identified within the District where there are 24-hour toilet facilities available as options for further investigation and assessment. None of the areas were considered suitable, however, the Proposed Bylaw includes Schedule 3: areas where a person can freedom camping in a vehicle that is not self-contained (which does not currently identify any areas) to allow for easy incorporation of such areas into the bylaw in future, if and when appropriate facilities and areas come available.

3.5 Reserve Management Plan amendments

Alongside the Proposed Bylaw, Council also wants to specifically seek feedback on some amendments to Reserve Management Plans (RMPs) to ensure our rules are consistent within our different documents. To achieve this consistent with what we're proposing in the Freedom Camping Bylaw, we are proposing some changes to the Active and Passive Reserve Management Plans. These changes will be made once a final Freedom Camping Bylaw is adopted by Council following public consultation. Council's RMP documents can be viewed here: https://mpdc.govt.nz/plans/reserve-management-plans.

3.5.1 Passive Reserve Management Plan

Hetana Street Reserve, Matamata

Camping is not currently provided for in the Hetana Street Reserve RMP, so it is prohibited under section 44 of the Reserves Act 1977. Council has installed signage allowing freedom camping in six 'back-in' parks near the vehicle exit which is consistently used. A current Master Plan process is underway which is supportive of continuing to provide for some self-contained freedom camping on the reserve. We are proposing to continue the use of these parks, with a six-vehicle maximum in addition to the district-wide four-night maximum stay in any one month.

We are proposing to amend the Hetana Street Reserve RMP to allow for self-contained vehicles to freedom camp on the reserve by adding the following wording under the Management Intent section on page 30 of the Passive RMP: *"That freedom camping is permitted in self-contained vehicles in designated areas for a maximum of four consecutive nights."*

Waitoa Railway Reserve

The Waitoa Railway Reserve is understood to not be classified under the Reserves Act, so freedom camping currently permitted under section 10 of the FCA. However, it is Council's intent to classify this land, therefore it is appropriate to ensure the Waitoa Railway Reserve RMP is consistent with the Proposed Bylaw. We are proposing to restrict freedom camping on this reserve to two vehicles within the formed car park, in addition to the district-wide four-night maximum stay in any one month.

We are proposing to amend the Waitoa Railway Reserve RMP to allow for self-contained vehicles to freedom camp on the reserve by adding the following wording under the Management Intent section on page 176 of the Passive RMP: *"That freedom camping is permitted in self-contained vehicles in designated areas for a maximum of four consecutive nights."*

3.5.2 Active Reserve Management Plan

Herries Memorial Park, Te Aroha

Camping is not currently provided for in the Herries Memorial Park RMP, so it is prohibited under section 44 of the Reserves Act 1977. Freedom camping is currently advertised within an area at the north edge of the reserve, within the Council Office Carpark. There are some concerns regarding access with the current positioning of the freedom camping area, so this area is proposed to be shifted to a more appropriate location of the car park within this Bylaw, with restrictions of six vehicles within this area of car park, between 7pm and 7am





Monday – Friday, and any time on weekends and public holidays. This is in addition to the district-wide four-night maximum stay in any one month.

We are proposing to amend the Herries Memorial Park RMP to allow for self-contained vehicles to freedom camp on the reserve by adding the following wording under the Management Intent section on page 60 of the Active RMP: *"That freedom camping is permitted in self-contained vehicles in designated areas for a maximum of four consecutive nights."*

Waihou Recreation Reserve

Camping is not currently provided for in the Waihou Recreation Reserve RMP, so it is prohibited under section 44 of the Reserves Act 1977. While freedom camping does not occur here, we have identified this area as appropriate for freedom camping with restrictions of two vehicles within a defined area of the car park, as well as the district-wide four-night maximum stay in any one month.

We are proposing to amend the Waihou Recreation Reserve RMP to allow for self-contained vehicles to freedom camp on the reserve by adding the following wording under the Management Intent section on page 64 of the Active RMP: *"That freedom camping is permitted in self-contained vehicles in designated areas for a maximum of four consecutive nights."*

Appendix E of the Active RMP

Appendix E of the Active RMP currently notes the Te Aroha Domain as a location which may be appropriate for camping. The Proposed Bylaw includes this reserve as prohibited for freedom camping, so we are proposing to amend this appendix to remove the Te Aroha Domain from this list, for the avoidance of doubt.

4. Have your say

Your views are vital to the success of the Freedom Camping Bylaw. Therefore, we would like to invite our community to provide submissions on the proposed draft Freedom Camping Bylaw to assist Council in the decision-making process.

This is your opportunity to have your say about:

- The district-wide restrictions
- The specific prohibitions and restrictions on areas within the District
- Amendments to the Active and Passive Reserve Management Plans to achieve consistency with the Bylaw
- Any other matters dealt with within this Bylaw

4.1 What is a submission?

A submission is a document that is sent or given to the Council from any organisation or any member of the public. Submissions may consist of completing the submission form on Council's website, or alternatively by sending a letter or email to Council. Your submission to this Statement of Proposal can:

- Support or oppose the full Proposed Freedom Camping Bylaw and proposed changes to the RMPs;
- Support or oppose certain elements contained in the Proposed Freedom Camping Bylaw and proposed changes to the RMPs;
- Raise issues that you believe have not been addressed in the Proposed Freedom Camping Bylaw.





4.2 How can I make a Submission?

We actively encourage the community to contribute to the formation of this important policy and it is easy to have your say. Simply make a submission on our website or write to us by **18 October 2023.** You can make a submission:

- Online through our website at https://www.mpdc.govt.nz/say-it/have-your-say
- Email info@mpdc.govt.nz
- Written drop off a hard copy of your feedback at one of our offices or post it to: Attn: Freedom Camping Bylaw Submission Matamata-Piako District Council PO Box 266, Te Aroha 3342

Please be aware that submissions made to Council are public information. Your submission will be used and reproduced for purposes such as reports to Councillors, which are made available to the public and media.

4.3 When can I make a submission?

The submission period opens on Monday 18 September 2023 and closes on Wednesday 18 October 2023.

4.4 What happens next?

Following the closing of submissions, they will be reviewed by Elected Members and formally considered at a Council hearing, currently planned for the 8 November 2023. This meeting is open to both submitters and the public to attend.

If you wish to make a verbal presentation of your submission to the Council at the hearing, please tick the box on the submission form, or note in your written submission. Make sure you include a phone number or email address in your submission so we can contact you to arrange a time for you to speak.

Council is able to offer assistance with special requirements such as New Zealand sign language and audio-visual mechanisms. Please tell us if you require assistance on your submission so we can provide support.

Following the Hearing and Council's consideration of all submissions, it is planned a new bylaw will be made at Council's November meeting and will be operational by the end of the year.

5. Any Questions?

We are here to help - so if you have any questions about the policy or the submission process, please let us know. Call us on (07) 884 0060 and let our friendly Customer Services staff know you have a question about the Proposed Freedom Camping Bylaw or contact us via email at info@mpdc.govt.nz.

You must have your submission back to Council by Wednesday 18 October 2023.





matamata-piako district council

Freedom Camping Bylaw 2023

PROPOSED FOR CONSULTATION

1.	Introduction	.12
2.	Freedom Camping restrictions and prohibitions	.14
3.	Approvals	.15
4.	Temporary closures	.16
5.	Enforcement	.16
6.	Schedules and Appendices	.17
Sche	edule 1: Areas where Freedom Camping is Prohibited	.18
Sche	edule 2: Areas where Freedom Camping is Restricted	.20
Sche	edule 3: Areas where a person can Freedom Camp in a vehicle that is not Self-	
cont	ained	.22
Арр	endix 1: Maps	.23





1. Introduction

1.1 Scope

The purpose of this Bylaw is to control Freedom Camping in the District in order to:

- (a) protect Local Authority Areas;
- (b) protect the health and safety of people who may visit Local Authority Areas; or
- (c) protect access to Local Authority Areas.

1.2 Enabling Enactment

This Bylaw is made under the authority of section 11 of the Freedom Camping Act 2011. In addition, other legislation and regulatory tools that regulate and control Freedom Camping include the Reserves Act 1977, reserve management plans, the Matamata-Piako District Plan and other Council bylaws. These should be referred to in conjunction with this Bylaw.

1.3 Title of this Bylaw

This Bylaw shall be known and cited as the Matamata-Piako District Council Freedom Camping Bylaw 2023 and shall come into operation on XX December 2023. For expediency this Bylaw may be referred to as the Freedom Camping Bylaw in this or other Bylaws.

Explanatory notes

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This Bylaw is due for review by XX November 2028 (5 years after the date of the resolution to make this Bylaw).
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1.4 Application

This Bylaw applies to all Local Authority Areas in the District of the Matamata-Piako District Council.

1.5 Explanatory notes

Sections headed 'Explanatory notes' in this Bylaw are for information purposes only, and -

- (a) they do not form part of this Bylaw; and
- (b) cannot be considered in the interpretation or application of a provision of this Bylaw; and
- (c) may be inserted, amended or removed without any formality.

1.6 Definitions and interpretation

1.6.1

In this Bylaw, unless context requires otherwise:

Act means the Freedom Camping Act 2011.

Council means Matamata-Piako District Council.



Proposed Freedom Camping Bylaw



District means the Matamata-Piako District.

Freedom Camp has the meaning in sections 5(1), 5(2) and 5(2A) of the Act.

Explanatory notes

As at 7 June 2023, sections 5(1), 5(2) and 5(2A) of the Act, where Freedom Camping is defined, are as follows:

- (1) In this Act, freedom camp means to camp (other than at a camping ground) within 200 m of an area accessible by motor vehicle or within 200 m of the mean low-water springs line of any sea or harbour, or on or within 200 m of a formed road or a Great Walks Track, using either or both of the following:
 - (a) a tent or other temporary structure:
 - (b) a motor vehicle.

(2) In this Act, freedom camping does not include the following activities:

- (a) temporary and short-term parking of a motor vehicle:
- (b) recreational activities commonly known as day-trip excursions:
- (c) resting or sleeping at the roadside in a motor vehicle to avoid driver fatigue.
- (2A) In this Act, a person is not freedom camping if the person-
 - (a) is a person other than a person who is in New Zealand on the basis of a visitor visa (within the meaning of the immigration instructions); and
 - (b) is unable to live in appropriate residential accommodation; and
 - (c) as a consequence of that inability, is living in either or both of the following:
 - (i) a tent or other temporary structure:
 - (ii) a motor vehicle.

For the avoidance of doubt, as at 7 June 2023, section 5(3) of the Act defines camping ground as:

- (a) a camping ground that is the subject of a current certificate of registration under the Camping-Grounds Regulations 1985; or
- (b) any site at which a fee is payable for camping at the site.

Local Authority Area has the meaning in section 6 of the Act.

Explanatory notes

As at 7 June 2023, section 6(1) of the Act, where Local Authority Area is defined, is as follows:

(1) In this Act, local authority area-

(a) means an area of land-

(i) that is within the district or region of a local authority; and

(ii) that is-

- (A) controlled or managed by or on behalf of the local authority under any enactment; or
- (B) an area of NZTA land declared to be a local authority area in accordance with a bylaw made under section 10A; and

(b) includes any part of an area of land referred to in paragraph (a); but





(c) does not include an area of land referred to in paragraph (a) or (b) that is permanently covered by water.

Self-contained has the meaning given in section 4 of the Act.

Explanatory notes

As at 7 June 2023, section 4 of the Act, where Self-contained is defined, is as follows:

(4) In relation to a motor vehicle, means that the vehicle has a valid certificate of self-containment issued in accordance with section 87U(3)(d) of the Plumbers, Gasfitters, and Drainlayers Act 2006 (but see subpart 1 of Part 1 of Schedule 1AA for the meaning of self-contained during the transitional period.)

Explanatory notes

To be certified Self-contained, the motor vehicle must achieve compliance with NZ Standard 5465:2001. The standard can be viewed or printed once for free at this link: https://www.standards.govt.nz/shop/nzs-54652001.

For the avoidance of doubt, the standard requires that a Self-contained motor vehicle be equipped with a toilet that is permanently fixed to the vehicle in order to be certified.

1.6.2

The Legislation Act 2019 applies to this Bylaw.

2. Freedom Camping restrictions and prohibitions

2.1 Areas where Freedom Camping is prohibited

Freedom Camping is prohibited in the areas defined in Schedule 1. A person must not Freedom Camp in the areas defined in Schedule 1.

Explanatory notes

The Reserves Act 1977 prohibits camping on all reserves unless it is specifically provided for on a particular reserve in an operative reserve management plan.

2.2 Areas where Freedom Camping is restricted

2.2.1

A person may not Freedom Camp in contravention of this clause.

2.2.2

Freedom Camping is restricted in all Local Authority Areas. The restrictions that apply to Freedom Camping in all those areas are:

- (a) A certified Self-contained motor vehicle must be used to Freedom Camp.
- (b) A vehicle must not stay in any one area for more than four consecutive nights in any one month period.
- (c) A vehicle must not Freedom Camp within 500 metres of an area in which it has already been Freedom Camping for up to four consecutive nights in any one-month period.



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2.2.3

Freedom Camping is further restricted in the areas identified in Schedule 2 of this Bylaw.

2.2.4

Not withstanding clause 2.2.2(a) a person may only Freedom Camp in a vehicle that is not Self-contained in the Local Authority Areas identified in Schedule 3.

2.2.5

The restrictions that apply in the areas in Schedules 2 and 3 are:

- (a) If Schedule 2 or 3 specify a designated place in the Local Authority Area, a person must not Freedom Camp in another place in the Area, for example
 - (i) where Schedule 2 or 3 specifies a designated place in a reserve, a person must not Freedom Camp in any other part of the reserve.
 - (ii) where Schedule 2 or 3 specifies a designated place on a road, a person must not Freedom Camp on any other part of the road.
- (b) If Schedule 2 or 3 specify a maximum number of consecutive nights, that number prevails over clause 2.2.2(b) of this Bylaw.
- (c) If Schedule 2 or 3 specify a time of day where Freedom Camping is permitted, a person must not Freedom Camp outside of those times.
- (d) If Schedule 2 or 3 specify a maximum number of vehicles, a person must not Freedom Camp in the area if the maximum number of vehicles are already present when they arrive at the area.

3. Approvals

3.1 Prior consent from Council

3.1.1

A person may only Freedom Camp in contravention of clause 2 if that person obtains prior written consent of the Council and complies with any conditions of the consent.

3.1.2

A person applying for consent under clause 3.1.1 of this Bylaw must apply to the Council. The application must:

- (a) Be made at least 30 days prior to the date on which Freedom Camping is planned to occur; and
- (b) Include information about the person applying for the consent and their contact details; and
- (c) Describe the area or give an address where the Freedom Camping is intended to occur; and
- (d) Describe the reason the consent is sought.

3.1.3

Applications which fulfil the requirements of clause 3.1.2 of this Bylaw will be considered by Council and may be granted at the Council's discretion. The Council may attach conditions to any consent that is granted.

Explanatory notes

Council anticipates the following reasons could be grounds for an application:

• Where Freedom Camping is associated with a special event or occasion occurring in an area, and an exemption is required for the duration of the event or occasion.

Item 7.1



- Where there is a good reason for Freedom Camping in an area that cannot be reasonably met in another area.
- Complying with a restriction or prohibition within this Bylaw is not reasonable in the circumstances.

4. Temporary closures

4.1 Temporary closure of an Area to Freedom Camping

4.1.1

The Council may temporarily close or restrict Freedom Camping in any area or part of any area where the closure or restriction is considered necessary to:

- (a) prevent damage to the Local Authority Area or facilities in the area; or
- (b) allow maintenance to the Local Authority Area or facilities; or
- (c) protect the safety of persons or property; or
- (d) provide for better public access, including in circumstances where events are planned for that area.

4.1.2

The Council will publicise a closure or restriction under clause 4.1.1 of this Bylaw in any manner it considers is appropriate to the reason for the closure or restriction. The publicity may occur before the closure or restriction, but only if that is reasonably practicable.

Explanatory notes

The Council may publicise a closure or restriction using a sign erected in the area, and/or advertising on the Council's digital channels or on the radio, and/or a public notice in the newspaper.

5. Enforcement

5.1 Offences

5.1.1

Every person who Freedom Camps or makes preparation to Freedom Camp in a Local Authority Area in breach of any prohibition or restriction in this bylaw commits an offence under section 20(1) of the Act.

5.1.2

Every person who Freedom Camps, or makes preparation to Freedom Camp, in a Local Authority Area in breach of the conditions of any consent given in accordance with clause 3.1 of this Bylaw is in breach of a prohibition or restriction in this Bylaw and commits an offence under section 20(1) of the Act.

Explanatory notes

Section 20 of the Act specifies a range of matters that are offences. The offences in section 20(1) are known as 'infringement offences'. A Council enforcement officer can issue an infringement notice to a person committing an offence under section 20(1) requiring them to pay an infringement fee and/or a fine as prescribed by section 20E of the Act.

Penalties for infringement offences under the Act are specified in the Freedom Camping (Penalties for Infringement Offences) Regulations 2023 and can be viewed here: https://www.legislation.govt.nz/regulation/public/2023/0136/latest/LMS853101.html

Section 26 of the Act explains the people who may be issued with an infringement notice. They include the person who committed the offence, the registered owner of the vehicle used to commit





an offence, and/or the person lawfully in possession of the vehicle used in the commission of the offence.

Council officers have other powers under the Act to deal with offences too, e.g., under section 36 of the Act an officer can require a person to leave an area if the officer has reasonable grounds to believe the person is committing an offence.

6. Schedules and Appendices

6.1 Areas where Freedom Camping is Prohibited or Restricted

6.1.1

Schedule 1 defines the areas where, under clause 2.1 of this Bylaw, Freedom Camping is prohibited.

6.1.2

Schedule 2 defines the areas where, under clause 2.2 of this Bylaw, Freedom Camping is restricted.

6.1.3

Schedule 3 defines the areas where, under clause 2.2.4 of this Bylaw, a person can Freedom Camp in a vehicle that is not Self-contained.

6.2 Appendices

6.2.1

Appendix 1 shows all the prohibitions and restrictions described in Schedule 1, 2 and 3 on maps for ease of reference only. Appendix 1 is not part of this Bylaw and if there is any conflict or inconsistency between it and the Schedules, the Schedules prevail.

6.2.2

Appendix 1 may be amended or removed without any formality.

This Bylaw was made pursuant to a resolution passed by Matamata-Piako District Council on XX November 2023. resolution number XX/XX/XX.





Schedule 1: Areas where Freedom Camping is Prohibited

Explanatory notes

Freedom Camping on reserves is prohibited under section 44 of the Reserves Act 1977 and therefore prohibited under section 10(2)(b) of the Freedom Camping Act 2011, except where it is permitted in the designated places on reserves specified in Schedule 2, which are subject to the restrictions in this Bylaw. Some reserves where Freedom Camping is prohibited are included in this Schedule (and in the maps in Appendix 1), but not all.

For information about the location of reserves that are not referred to in this Bylaw, see the council's Reserve Management Plans at this link: <u>https://www.mpdc.govt.nz/plans/reserve-management-plans</u>

Definition of area
All cemeteries and their associated carparks
Matamata Cemetery, 155 Peria Road, Matamata 3472
Legal description: Lot 1 DPS 13600 Lot 2 DP 304507 Sec 112A SET MATAMATA Sec 175 SET
ΜΑΤΑΜΑΤΑ
Waharoa Cemetery, Dunlop Road, Waharoa 3474
Legal description: Part Lot 14 DP 850; Part Section 1 Block XIII Wairere SD
Morrinsville Historic Cemetery, 412 Thames Road, Morrinsville 3300
Legal description: SA63/212, Part Motumaoho 2 Block
Piako Cemetery, 3 Seales Road, Morrinsville 3300
Legal description: PtL 21 DP 23869 PtL 22 DP 2465 Sec 1 SO 518533
Maukoro Cemetery, 253 Old Hill Road, RD 3, Morrinsville
Legal description: Sec 21A Blk V SD WAITOA
Te Aroha Cemetery, Stanley Road South, Te Aroha 3393
Legal description: Sec 8A Blk XI SD AROHA

Definition of area	Map reference number (see appendix 1)
Matamata Ward	
Banks Road Reserve, and the area of road and road reserve on Banks Road and	FC1
Richardson Road adjacent to the reserve.	
Legal description of Reserve: Part Section 86 Matamata SETT	
Centennial Drive Reserve, which starts at Tainui Street, crossing Rata, Tamihana and Tawa Streets before finishing on Broadway (State Highway 24). Legal Description: PSc 155 Blk II SD TAPAPA Sec 154 Blk II SD TAPAPA	FC2
Tom Grant Drive, which runs from Rawhiti Avenue, crossing Weka and Ngaio Streets, before finishing at Tawari Street.	FC3
Legal Description: Lot 1 DPS 28404, Lot 1 DPS 30594, Lot 14 DPS 11320, Lot 15	
DPS 11320, Lot 21 DPS 12591, Lot 26 DPS 21875, Lot 27 DPS 25162, Lot 28	
DPS 21875, Lot 28 DPS 25163, Lot 3 DPS 28404, Lot 4 DPS 28404, Lot 5 DPS	
28404, Lot 5 DPS 28864, Lot 6 DPS 28404, PtL 13 DPS 12591, PtL 15 DPS	
12591, PtL 18 DPS 12591	
Hawes Bush, and the area of road and road reserve on Mills Street and Walker	FC4
Street adjacent to the reserve.	
Legal description of Reserve: Lot 1 DPS 26844, Lot 2 DPS 26844, Section 77 Block XIII Wairere SD	
Waharoa (Matamata) Aerodrome, including old campground.	FC5
Legal description of Reserve: Section 72 Block XIII Wairere SDPT SEC 71 BLK	
XIII WAIRERE SDPT LOT 1 DP 29064MATAMATA NORTH EMATAMATA	
NORTH F).	
Matamata Domain, located between Meura and Hohaia Streets, with Huia Street	FC6
to the south.	
Legal description of Reserve: BlkXII Matamata TNSP,, Section 1 Block XXIII	
Matamata TNSP, Section 1 Block XXIII Matamata TNSP, BlkXXII Matamata TNSP,	
BlkXII Matamata TNSP	

Item 7.1

18



Definition of area	Map reference number (see appendix 1)
Rapurapu Reserve, located on State Highway 28, approximately 800m south-west from the intersection of State Highway 28 and 29. Legal description of Reserve: Section 78 Block XII Tapapa SD, Section 79 Block XII Tapapa SD, Lot 1 DPS 17684	FC7
Swap Park, located between Firth Street (SH 27) and Burwood Road. Legal description of Reserve: Lot 4 DP 306522	FC8
Bruce Clothier Reserve, Waharoa Rest area and adjacent roadside. Includes rail land that runs through the centre of the reserve which is subject to a lease held by Council. Legal description of Reserve: Lot 2 DPS 86557, Lot 1 DPS 86557	FC9
Morrinsville Ward	
Davies Park stretches along Fairway Drive. Includes the Reserves known as Davies Park East and Davies Park West. For the avoidance of doubt, this also includes the area within the existing carpark, café and the planned Early Childhood Education Centre. Legal description of Reserve: Lot 71 DP 569808, Lot 9000 DP 577756, Lot 9001 DP 577756, Lot 1 DP 568806, Lot 3 DP 568806, Lot 2 DP 568806	FC10
Holmwood Park and adjacent roadside carparking. Located at the end of Holmwood Park Drive. Legal description of Reserve: Lot 91 DPS 87084	FC11
Murray Oaks Scenic Reserve located between State Highway 26 and Murray Road, north-east of the Morrinsville Township Legal description of Reserve: Section 4 Block II Maungakawa SD, Section 5 Block II Maungakawa SD	FC12
Thomas Park and adjacent road reserve and road on Moorhouse and Anderson Streets. Legal description of Reserve: Lot 9 DP 17212, Lot 10 DP 17212	FC13
Te Aroha Ward	
Te Aroha Boat Ramp, parking area and skatepark, which is on road reserve located off Lawrence Ave/Terminus Street alongside the Coulter Bridge.	FC14
Council Office Carpark, includes Council Car park and adjacent Library Car park, 35 Kenrick Street. Legal description: Lot 2 DPS 33537, Sec 1 Blk XVI Twn TE AROHA Sec 2 Blk XVI Twn TE AROHA	FC15
Seddon Street Reserve is located on both sides of Seddon Street. The reserve to the west runs from Seddon Street through to the end of Ward Street. The reserve to the east is bordered by Seddon Street and the old Te Aroha Railway Station. Legal description of Reserve: Section 36 Block LII TN OF Te Aroha, Section 24 Block LII TN OF Te Aroha, Section 39 Block LII TN OF Te Aroha, Section 95 Block LII TN OF Te Aroha, Section 23 Block LII TN OF Te Aroha, Section 35 Block LII TN OF Te Aroha, Section 40 Block LII TN OF Te Aroha, Part Section 38 Block LII TN OF Te Aroha, Part Section 37 Block LII TN OF Te Aroha	FC16
Skidmore Reserve, located on Kenrick Street, neighbouring 56 Kenrick Street. Legal description of Reserve: Lot 2 DPS 85918, Lot 2 DPS 85918	FC17
Te Aroha Domain and adjacent roadside parking on Wilson Street. Includes the section of Koromiko Street that runs through the domain. Legal description of Reserve: Section 16 Block IX Aroha SD	FC18

19

Proposed Freedom Camping Bylaw



Schedule 2: Areas where Freedom Camping is Restricted

Explanatory notes

The restrictions in the table below apply in addition to the district-wide restrictions in clause 2.2.2.

Definition of area	Restriction	Map reference number (see appendix 1)
Matamata Ward		
Hetana Street Reserve, located between State Highway 24 to the north and Tui Street to the south, with access off Hetana Street to the east. Legal description of Reserve: Section 255 Matamata SETT, Section 2 SO 332296, Lot 2 DPS 86435, Sec 1 SO 332296	Restricted to 6 vehicles within the 6 "back-in" car parking spaces located on the reserve across from the intersection of Arawa Street and Hetana Street, south of the public toilets.	FC19
Pohlen Park and adjoining car park accessed from Western Street. Legal description of Reserve: Lot 11 DPS 8842, Lot 45 DP 15621, Lot 46 DP 15621, Lot 101 DP 13191, Lot 100 DP 13191	Restricted to 3 vehicles in the south east corner of the car park.	FC20
Wairere Falls Car Park, located at the end of Goodwin Road, Okauia. Legal description: Section 1 Survey Office Plan 523878. Morrinsville Ward	Restricted to 11 vehicles within the 11 large car parking spaces at the far south side of the car park.	FC21
	Restricted to 6 vehicles within the	FC22
Morrinsville Recreation Ground, located at the end of Cureton Street. Legal description: Part Lot 28 DP 2465	formed car park area accessed from Cureton Street.	FG22
Waterworks Road Reserve (Te Miro Forest Car Park, located at 684 Waterworks Road, Te Miro. Legal description: Section 11 Block III Cambridge SD, Section 12 Block III Cambridge SD, Section 73 Te Miro SETT, Kiwitahi 2D Block, Section 13 Block III Cambridge SD, Part Lot 1 DP 21110	Restricted to 2 vehicles on the southern edge of the existing car park.	FC23
Te Aroha Ward		
Boyd Park, located along Stanley Avenue and Spur Street. Includes a large portion of the Howarth Memorial wetlands. Legal description: Section 90 Block IX Aroha SD	Restricted to 6 vehicles in the north west corner of the existing formed car park between the netball courts and Boyd Park.	FC24
Herries Memorial Park, which includes gravel section of Council office carpark, located off Kenrick Street. Legal description: Sec 167 Blk IX SD AROHA	Restricted to 6 vehicles along the southern side of the existing formed car park behind the Council buildings, accessed from Kenrick Street (the north point of Herries Park). Freedom Camping vehicles must only park between 7pm and 7am Monday – Friday, any time on weekends and public holidays.	FC25



Item 7.1



Definition of area	Restriction	Map reference number (see appendix 1)
Waihou Recreation Reserve, located off Ngutumanga Road, Waihou. Legal description: SEC 57 BLK XVI WAITOA SD, Lot 18 DPS 7681 Lot 19 DPS 7681 PSc 52 Blk XVI SD WAITOA PtL 20 DPS 7681 Sec 50 Blk XVI SD WAITOA Sec 51 Blk XVI SD WAITOA, Sec 13 Blk XVI SD WAITOA	Restricted to 3 vehicles in centre row of car park spaces within the section of car park near the rugby fields, accessed opposite 16 Ngutumanga Road.	FC26
Waitoa Railway reserve, across from the Farmers Road/SH 26 intersection in Waitoa. Approximately 10 kilometres from the Te Aroha township. Legal description: Section 27 Block IV Maungakawa SD, Lot 1 DPS 68970, Section 26 Block IV Maungakawa SD, Section 1 SO 56525	Restricted to 2 vehicles within the car park.	FC27
Waiorongomai Car Park, adjacent to the start of the Te Aroha Gold Mining Walking Tracks, approximately 5 kilometres from the Te Aroha township.	Restricted to 4 vehicles within the car park.	FC28





Schedule 3: Areas where a person can Freedom Camp in a vehicle that is not Self-contained

The Bylaw does not define any areas where a person can Freedom Camp in a vehicle that is not Self-contained on Local Authority Areas within the Matamata-Piako District.

Item 7.1





Appendix 1: Maps
[See attached]







Appendix 1 of the Matamata-Piako District Council Freedom Camping Bylaw 2023 Maps

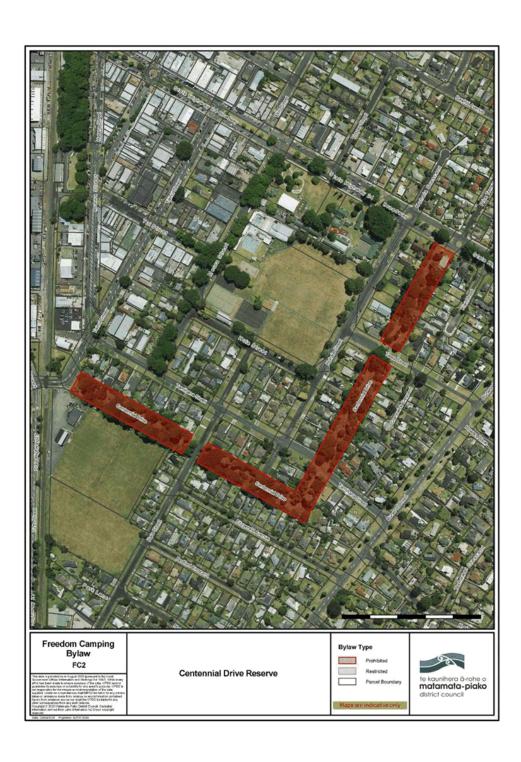
Areas where freedom camping is prohibited - Matamata Ward

te kaunihera ā-rohe o **matamata-piako** district council

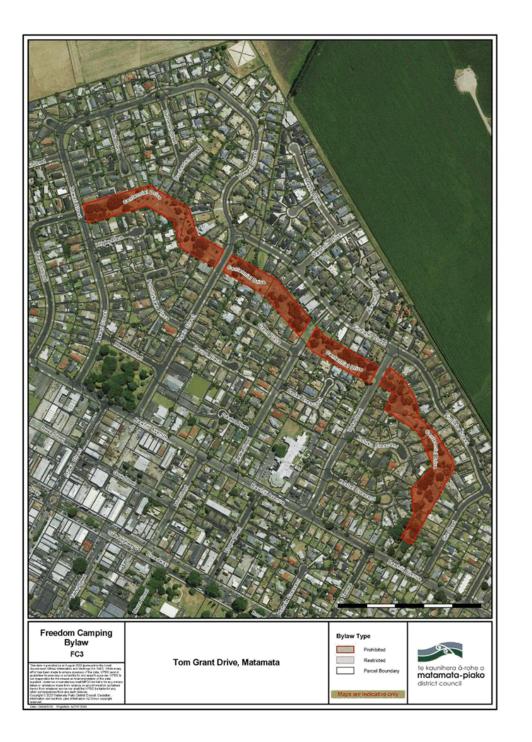


Item 7.1

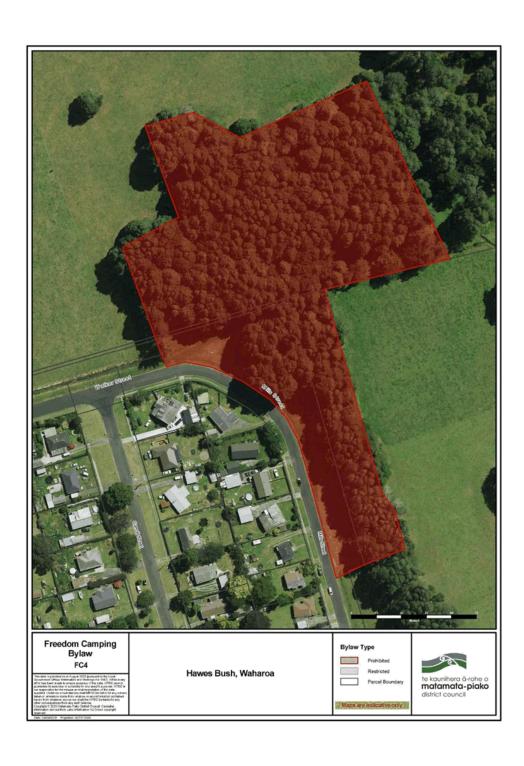








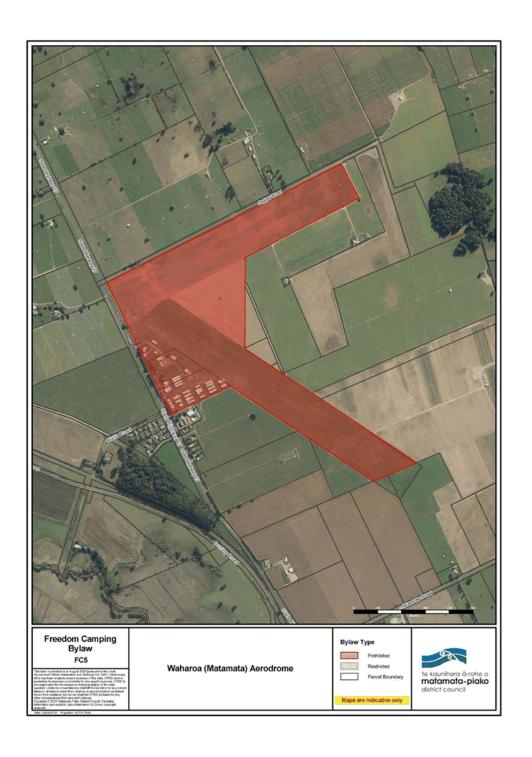






Item 7.1





Appendix 1: Matamata-Piako District Council Freedom Camping Bylaw 2023 Draft consultation version







Item 7.1

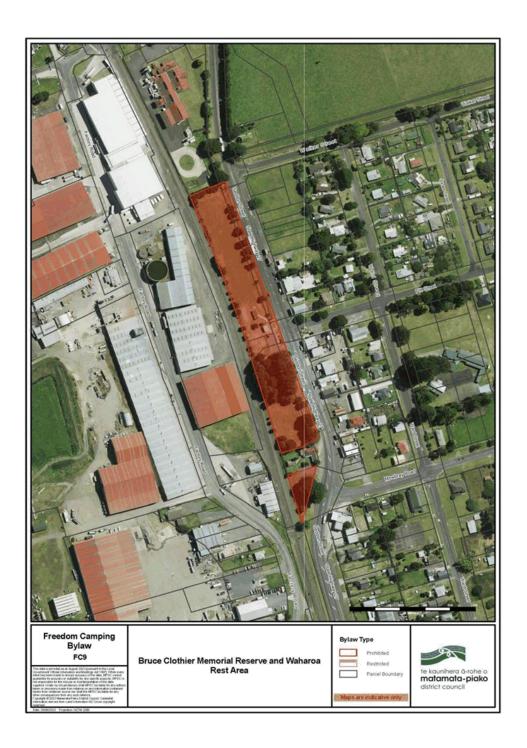


Appendix 1: Matamata-Piako District Council Freedom Camping Bylaw 2023 Draft consultation version



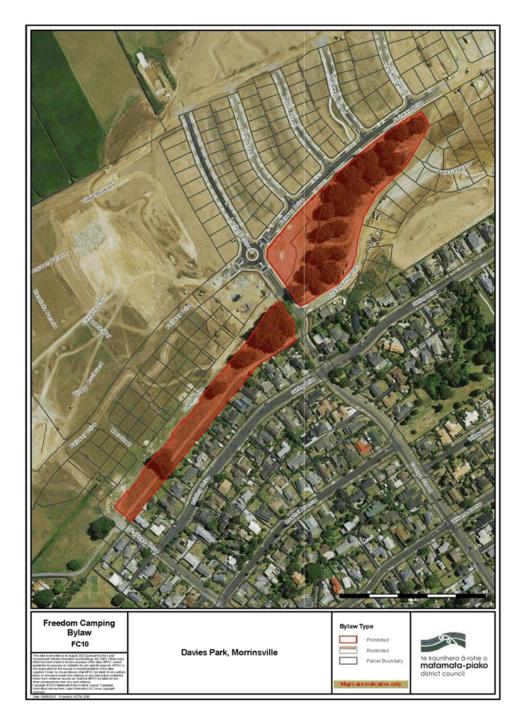








Areas where freedom camping is prohibited – Morrinsville Ward



Appendix 1: Matamata-Piako District Council Freedom Camping Bylaw 2023 Draft consultation version

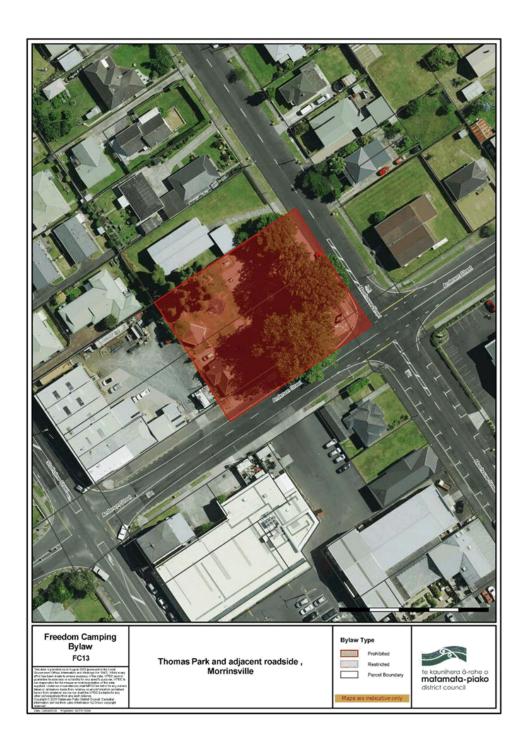






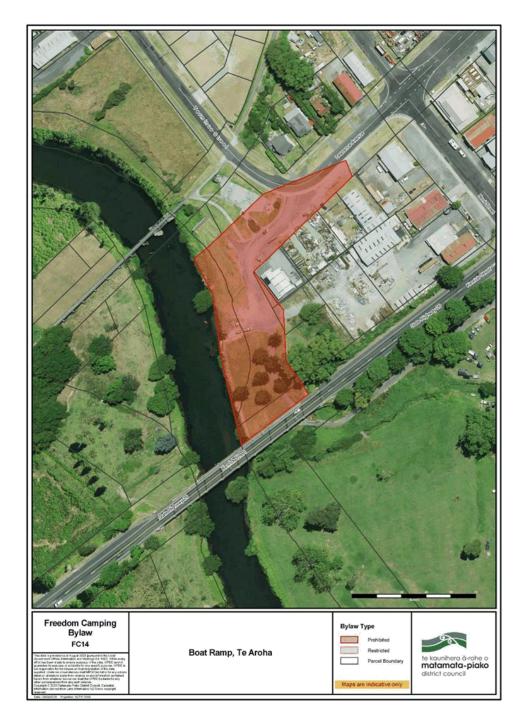






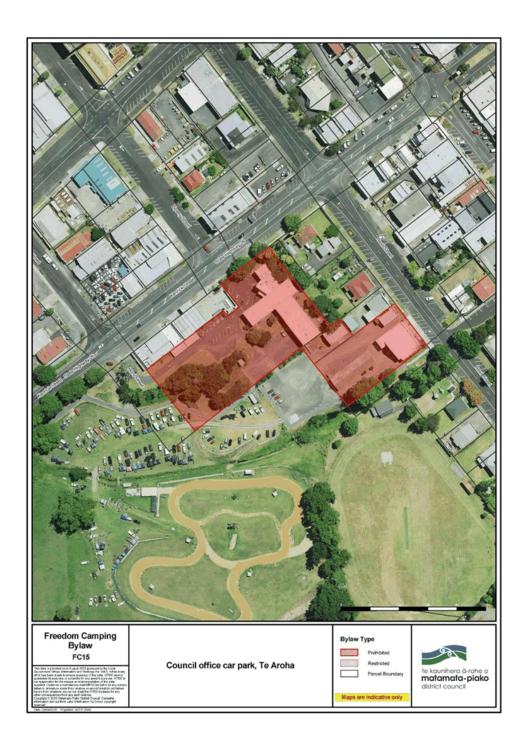


Areas where freedom camping is prohibited – Te Aroha Ward

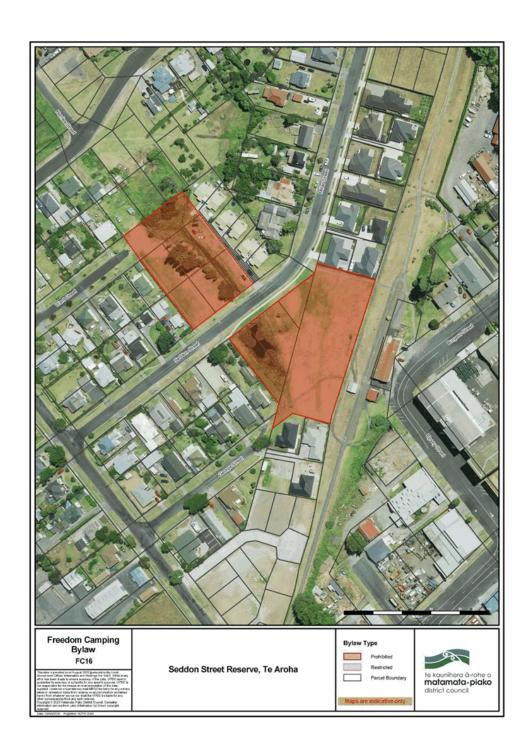


Appendix 1: Matamata-Piako District Council Freedom Camping Bylaw 2023 Draft consultation version

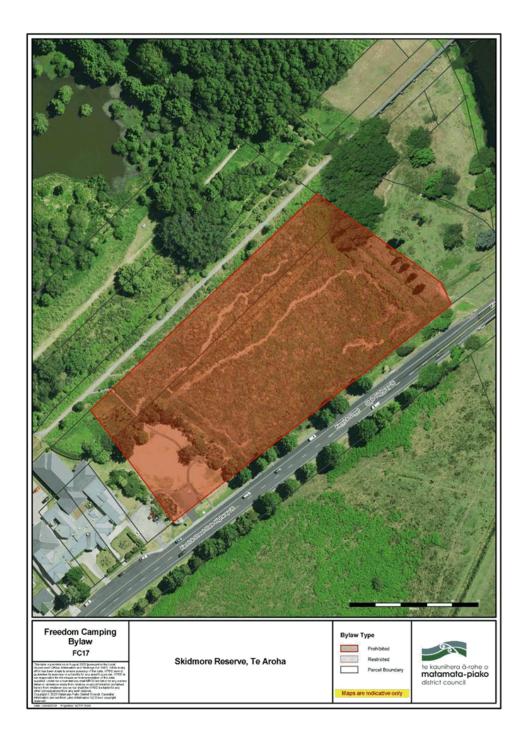




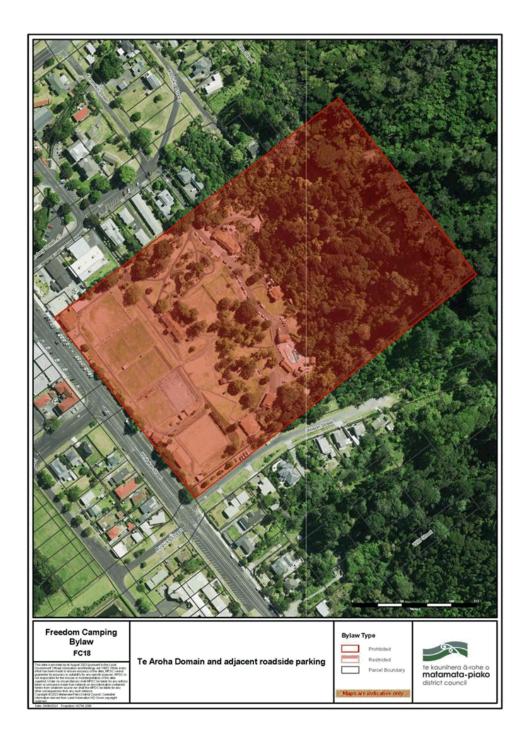














welles EC A REAL lom Camping Bylaw Byl FC19 Hetana Street Reserve, Matamata te kaunihera ä-rohe o matamata-piako

Areas where freedom camping is restricted - Matamata Ward

Appendix 1: Matamata-Piako District Council Freedom Camping Bylaw 2023 Draft consultation version 19

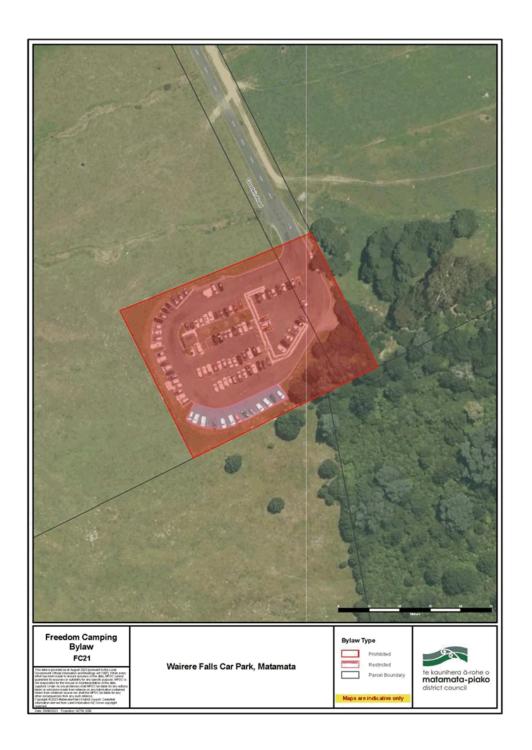
Item 7.1

Proposed Freedom Camping Bylaw







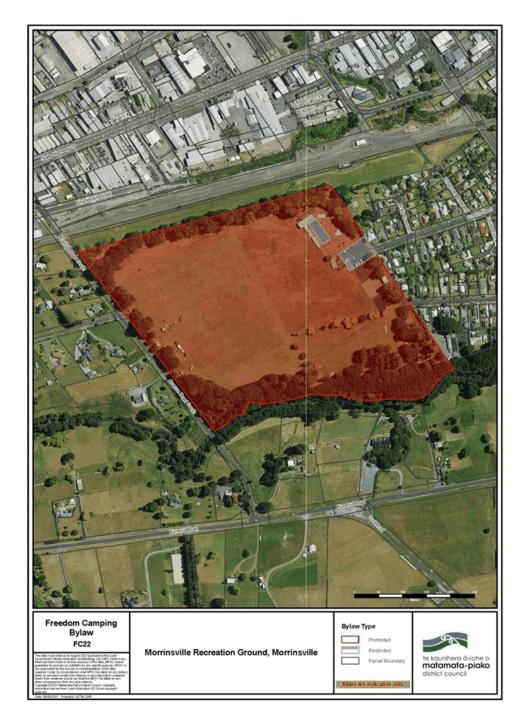


21

Attachment **B**

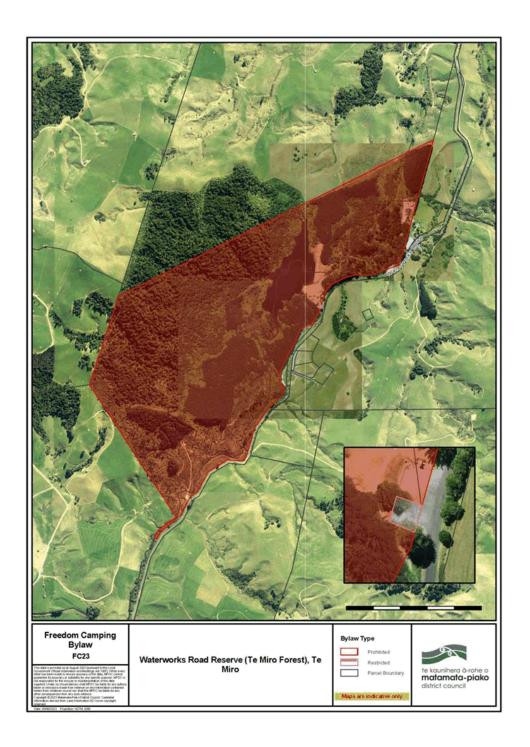


Areas where freedom camping is restricted - Morrinsville Ward



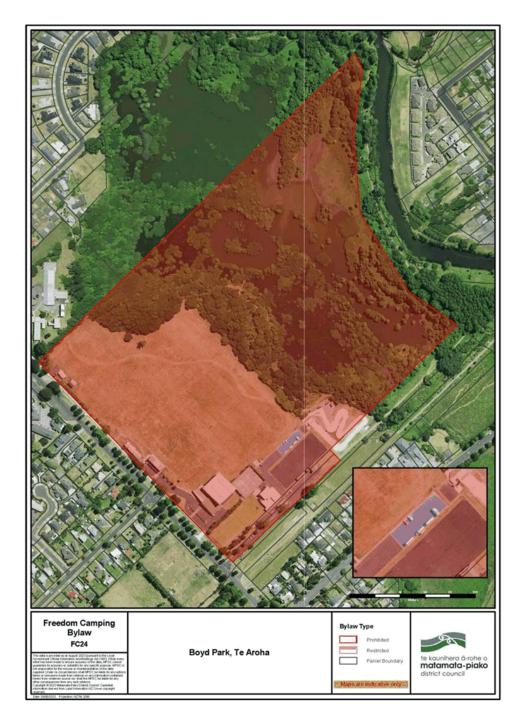
Appendix 1: Matamata-Piako District Council Freedom Camping Bylaw 2023 Draft consultation version





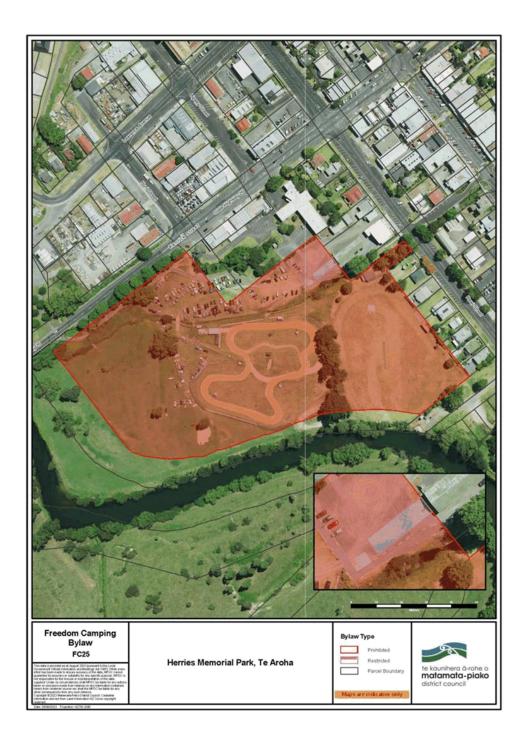


Areas where freedom camping is restricted – Te Aroha Ward



Appendix 1: Matamata-Piako District Council Freedom Camping Bylaw 2023 Draft consultation version

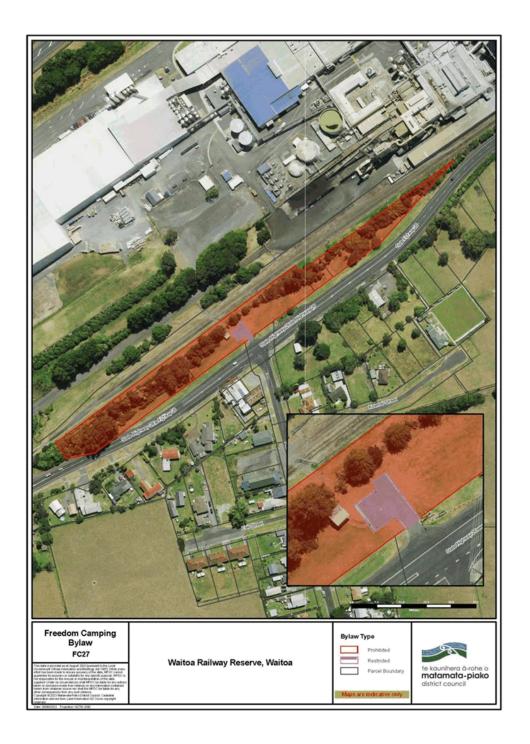




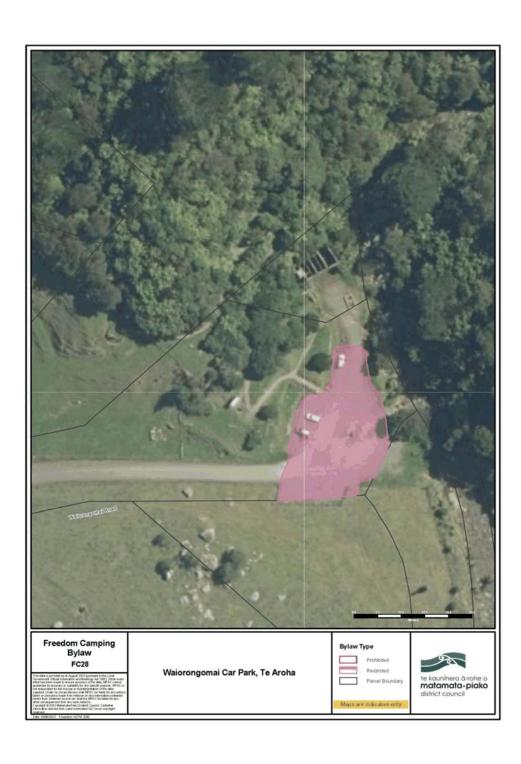














7 Pūrongo me whakatau | Decision Reports

7.2 Schedule of Meetings 2024

CM No.: 2766578

Te Kaupapa | Purpose

The purpose of this report is to provide the committee with proposed meeting dates for 2024.

Rāpopotonga Matua | Executive Summary

Annually, Council is required to confirm its dates for meetings as part of the committee structure confirmed at the first ordinary meeting (9 November 2022) of the triennium period 2022-2025. This report outlines the established committees and their identified dates for confirmation. The full proposed Meeting Planner for 2024 is attached (Attachment A).

Tūtohunga | Recommendation

That:

- 1. The information be received.
- 2. The Committee confirms the schedule of meetings for 2024.

Horopaki | Background

At the first ordinary meeting (9 November 2022) of the 2022-2025 triennium, Council confirmed its meeting structure. As a result the frequency of Council and Committee meetings is proposed as:

Council

• Meet monthly, every fourth Wednesday with extra meetings for hearings and adoption of documents as required.

Risk and Assurance Committee

• Meet quarterly on Tuesday, based on Council meeting dates.

Te Manawhenua Forum Mo Matamata-Piako

• Meet every two months, on the first Tuesday of the relevant month.

Waharoa (Matamata) Aerodrome Committee

• Meet two or three times a year, on the third or fourth Thursday of a month.

Workshops

• All are indicative dates – first and second Wednesday of the month are scheduled and the third Wednesday if needed in addition. Workshops will be confirmed closer to each identified date.

Using the above frequency as a guide, the meeting dates for 2024 are proposed as:



Name of Committee	Frequency	Dates
Council	4 th Wednesday of every	14 Feb
	month.	6 March
		27 March
		24 April
		8 May (Council Hearing)
		9 May (Council Hearing)
		22 May
		26 June (LTP)
		24 July
		28 August
		25 September
		23 October
		27 November
		11 December <i>*final meeting</i> of 2024
Risk and Assurance	Tuesday, quarterly per	12 March
Committee	annum.	18 June
		10 September
		22 October
		3 December *following Te Manawhenua Forum mo Matamata-Piako
Te Manawhenua Forum mo	1 st Tuesday, bi-monthly per	13 February
Matamata-Piako	annum.	9 April
		11 June
		6 August
		1 October
		3 December *prior to Risk and Assurance Committee
Waharoa (Matamata)	3 rd or 4 th Thursday, 2-3 per	4 April
Aerodrome Committee	annum.	24 October

The committees identified above will have a similar report to consider at their respective meetings in 2023.

Ngā Tāpiritanga | Attachments

A<u>↓</u>. Draft Meeting Planner 2024



Ngā waitohu | Signatories

Author(s)	Stephanie Hutchins	
	Governance Support Officer	

Approved by	Sandra Harris	
	Placemaking and Governance Team Leader	
	Erin Bates	
	Strategic Partnerships and Governance	
	Manager	

		JANUARY		FEBRUARY		MARCH		APRIL		MAY		JUNE		JULY		AUGUST		SEPTEMBER		OCTOBER		NOVEMBER		DECEMBER	
MON	1	New Year's Day					1*	Easter Monday					1												MON
TUE	2	Day after New Year's					2						2						1	TMF					TUE
WED	3	New rear s					3	Workshop	1	Workshop			3	Workshop					2	Workshop					WED
THU	4		1	14/02 agenda closes			4	WMAC	2				4		1				3						THU
FRI	5		2		1		5		3				5	17/07 agenda closes	2				4		1				FRI
SAT SUN	6 7		3		2		6 7		4		1 2		6		3		1		5 6		2		1		SAT SUN
MON	8		5		4		8		6		3	King's Birthday	8		5		2		7		4		2		MON
TUE	9		6	Waitangi Day	5	RAC	9	TMF	7		4	Birthday	9		6	TMF	3		8		5		3	TMF	TUE
WED	10		7	Workshop	6	Council	10	Workshop	8	Council Hearing	5	Workshop	10	Workshop	7	Workshop	4	Workshop	9	Workshop	6	Workshop	4	Workshop	WED
тни	11		8		7		11		9	Council	6	18/6 agenda closes	11		8		5		10		7		5		THU
FRI	12		9		8		12	24/4 agenda	10	Hearing 22/5 agenda closes	7	cioses	12	24/7 agenda closes	9		6		11	24/10 agenda closes	8		6		FRI
SAT	13		10		9		13	citates	11	LIVSUS	8		13		10		7		12		9		7		SAT
SUN MON	14 15		11 12		10 11		14 15		12 13		9 10		14 15		11 12		8		13 14		10 11		8		SUN MON
TUE	16		13	TMF	12		16		14		11	TMF	16		13		10	RAC	15		12		10	RAC	TUE
WED	17		14	Council	13	Workshop	17	Workshop (TBC)	15	Workshop	12	Workshop	17	Workshop (TBC) CEPC	14	Workshop	11	Workshop	16	Workshop (TBC) CEPC	13	Workshop	11	Council	WED
THU	18		15		14		18	(100)	16		13		18	(100)	15		12		17	29/10 agenda closes	14		12		THU
FRI	19		16		15	27/3 agenda closes	19		17		14	26/6 agenda closes	19		16	28/8 agenda closes	13	25/9 agenda closes	18	30/10 agenda closes	15	27/11 agenda closes	13		FRI
SAT SUN	20 21		17 18		16 17		20 21		18 19		15 16		20 21		17 18		14 15		19 20		16 17		14 15		SAT SUN
MON			19		18		22		20		17		22		19		16		21		18		16		MON
TUE	23		20		19		23		21		18	RAC	23		20		17		22		19		17		TUE
WED	24		21	Workshop (TBC) CEPC	20	Workshop TMF+Council	24	Council	22	Council	19	Workshop (TBC)	24	Council	21	Workshop (TBC)	18	Workshop (TBC) 1/10 agenda closes	23		20	Workshop (TBC)	18		WED
THU	25		22	05/03 agenda closes	21	04/04 agenda closes	25	Anzac Day	23		20		25		22		19		24	WMAC	21	03/12 agenda closes	19		THU
FRI	26		23	6/03 agenda closes	22		26	08/5 agenda closes	24		21		26	06/8 agenda closes	23		20		25		22		20		FRI
SAT SUN	27 28		24 25		23 24		27 28		25 26		22 23		27 28		24 25		21 22		26 27		23 24		21 22		SAT SUN
		Auckland Anniversary Dav	26		25		29		27		24		29		26		23		28	Labour Day	25		23		MON
TUE	30		27		26	09/4 agenda closes	30		28		25		30		27		24		29	RAC	26		24		TUE
WED	31	Workshop 13/02 agenda <u>closes</u>	28	Workshop	27	Council			29	11/6 agenda closes	26	Council (LTP)	31		28	Council	25	Council	30	Council	27	Council	25	Christmas Day	WED
THU			29	12/03 agenda closes	28				30		27				29	10/9 agenda closes	26		31		28	03/12 agenda closes	26	Boxing Day	THU
FRI					29	Good Friday			31		28	Matariki			30		27				29	11/12 agenda closes	27		FRI
SAT					30	Easter					29				31		28				30		28		SAT
SUN					31	Easter Sunday					30						29						29		SUN
MON TUE																	30						30 31		MON TUE
		JANUARY		FEBRUARY		MARCH		APRIL		MAY		JUNE		JULY		AUGUST		SEPTEMBER		OCTOBER		NOVEMBER		DECEMBER	

MPDC Meetings Planner - 2024

Ke	ey	Public Holidays	WORK SHOP Frequency: 1st and 2nd Wednesday per month *3rd Wednesday is TBC	COUNCIL Frequency: 4th Wednesday of every month 'As required for Annual Plan	<u>CEPC</u> Chief Executive Performance Committee Frequency: Annual *Informal as required	<u>TMF</u> Te Manawhenua Forum Frequency: bi-monthly per annum	RAC Risk and Assurance Committee Frequency: Quarterly per annum	WMAC Waharoa (Matamata) Aerodrome Committee Frequency: 2-3 meetings per annum
	Working days before agenda close (does not include public holidays)		5 All agendas close on Wednesday prior	8	8	8	8	8

Page 70





7 Pūrongo me whakatau | Decision Reports

7.3 Waharoa (Matamata) Aerodrome Committee Work Programme 2024

CM No.: 2770789

Te Kaupapa | Purpose

The purpose of this report is to present the committee with the draft work programme for 2024.

Rāpopotonga Matua | Executive Summary

This report outlines the draft work programme 2024 for the Waharoa (Matamata) Aerodrome Committee. The Committee may wish to suggest amendments or additions to the programme.

Tūtohunga | Recommendation

That:

- 1. The information be received.
- 2. The Committee approve the Draft Work Programme 2024 with;
 - the following amendments required;

OR

• no amendments required.

Horopaki | Background

Prior to the commencement of each calendar year the Committee sets a work programme. While priorities can shift during the year as unexpected issues arise, the work programme is a useful tool to enable Committee members to set their direction and to allow staff to understand the work priorities that need to be achieved.

Ngā Take/Kōrerorero | Issues/Discussion

The attached draft work programme is proposed for discussion by the Committee. The work programme has been developed and reviewed on an annual basis as a suggested base work programme. There may be other matters that the Committee may wish to consider for inclusion or replacement in the work programme.

Ngā Tāpiritanga | Attachments

A. Draft Work Programme 2024 - Waharoa (Matamata) Aerodrome Committee

Ngā waitohu | Signatories

	Author(s)	Stephanie Hutchins	
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Waharoa (Matamata) Aerodrome Committee 21 September 2023



ŝ		Governance Su
2 L		
tem	Approved by	Erin Bates
-		Stratagia Darta

	Governance Support Officer	
roved by	Erin Bates	
	Strategic Partnerships and Governance Manager	



Waharoa (Matamata) Aerodrome Committee Work Programme 2024

4 April 2024

Work Programme	
Marae entranceway	
Plans, Policies, Bylaws update	
Waharoa (Matamata) Aerodrome Reserv	e Management Plan
Community Facilities Operations update	
District Plan update	

24 October 2024

Work Programme
Marae entranceway
Plans, Policies, Bylaws update
Waharoa (Matamata) Aerodrome Reserve Management Plan
Community Facilities Operations update
District Plan update
Work Programme 2025



8.1 Reserve Management Plan Review, Proposed Masterplan, and Delegations to the Committee

CM No.: 2770171

Te Kaupapa | Purpose

The purpose of the report is to inform the Committee of recent Council decisions affecting the reserve management plan review, proposed masterplan, and additional delegations to the Committee under the Reserves Act 1977 and the Ngāti Hauā Claims Settlement Act 2014.

Rāpopotonga Matua | Executive Summary

On 1 June 2023, the Waharoa (Matamata) Aerodrome Committee made recommendations requesting that Council confirm its intention to review the reserve management plan for the aerodrome, to develop a masterplan to guide development, and to delegate additional powers to the Committee related to the management plan and reserve classifications. Council was also asked to confirm funding towards the management plan and masterplan processes.

On 23 August 2023, Council resolved to proceed with the management plan review, to develop a masterplan, and to delegate additional powers to the Committee. Funding for the work was allocated from the Community Purposes Reserve Fund.

Staff in attendance to provide an update on the process and proposed timeframe.

Tūtohunga | Recommendation

That:

1. The report is received.

Horopaki | Background

On 1 June 2023, the Waharoa (Matamata) Aerodrome Committee made recommendations requesting that Council confirm its intention to review the reserve management plan for the aerodrome, to develop a masterplan to guide development, and to delegate additional powers to the Committee related to the management plan and reserve classifications. Council was ato consider funding towards the management plan and masterplan processes.

On 23 August 2023, Council resolved to proceed with the management plan review, to develop a masterplan, and to delegate additional powers to the Committee. Funding for this work was allocated from the Community Purposes Reserve Fund.

Staff in attendance to provide an update on the process and proposed timeframe.

Ngā Take/Kōrerorero | Issues/Discussion

Delegations

Council has delegated additional powers to the Committee as detailed in the Council resolution on 23 August 2023. The additional delegations will reduce duplication of process between the



Committee and Council by authorising the Committee to approve the reserve management plan, to develop the masterplan, and to exercise powers in relation to reserve classifications.

Funding

Council has allocated funding from the Community Purposes Reserve Fund towards the proposed workstreams.

Timeframes

Council Staff and Xyst Staff reviewed the proposed timeframes. A revised indicative timeline is to be presented and discussed at the meeting.

It is desirable to have at least one additional workshop with the Committee this calendar year in order to progress within the desired timeframes and to enable early engagement with stakeholders such as the Matamata Aerodrome User Group.

Te Tākoha ki ngā Hua mō te Hapori me te here ki te whakakitenga o te Kaunihera | Contribution to Community Outcomes

The relevant Community Outcomes are set out below:			
Connected Infrastructure	Infrastructure and services are fit for purpose and affordable, now and in the future.	Quality infrastructure is provided to support community wellbeing.	
Healthy communities		We encourage the use and development of our facilities.	We encourage community engagement and provide sound and visionary decision making.
Environmental Sustainability		Development occurs in a sustainable and respectful manner considering kawa/protocol and tikanga/customs	
Vibrant Cultural values		We value and encourage strong relationships with Iwi and other cultures, recognising wāhi tapu and taonga/significant and treasured sites and whakapapa/ ancestral heritage.	Tangata Whenua with Mana whenua status (those with authority over the land under Māori lore) have meaningful involvement in decision making.

Ngā Tāpiritanga | Attachments

There are no attachments for this report.

Waharoa (Matamata) Aerodrome Committee 21 September 2023



Author(s)	Mark Naudé	
	Parks and Facilities Planning Team Leader	

Approved by	Susanne Kampshof	
	Asset Manager Strategy and Policy	
	Manaia Te Wiata	
	Group Manager Business Support	



8.2 Raungaiti Marae entranceway

CM No.: 2770204

Te Kaupapa | Purpose

The purpose of this report is to inform the committee of any updates regarding the Raungaiti Marae entranceway.

Rāpopotonga Matua | Executive Summary

In 2022 Waka Kotahi announced a Draft Interim State Highway Speed Management Plan which included potential changes to the speed limit outside the Raungaiti Marae. This committee made a submission to this process in general support of the changes.

Following this consultation, Government announced policy changes to speed management early 2023. Waka Kotahi are reviewing this plan to give effect to Cabinets recommendations to focus on the top one percent most dangerous state highways, schools, marae, townships, and where local communities support change. The Plan is proposed to be finalised late 2023.

At recent meetings Co-Chairperson Mokoro Gillett advised that he has had discussions with Waka Kotahi regarding potential safety improvements in relation to the Raungaiti Marae entranceway. Waka Kotahi advised they would look into short term options and come back to the Marae with an update. Co-Chairperson to provide an update on those discussions if any.

Tūtohunga | Recommendation

That:

1. The information be received.

Horopaki | Background

The issue of the Raungaiti Marae Entranceway has been discussed at each of the Committee meetings since its inception in 2014. For a summary of discussions, please see the minutes from 1 June 2023, <u>https://www.mpdc.govt.nz/our-council/minutes</u>.

Ngā Tāpiritanga | Attachments

There are no attachments for this report.

Author(s)	Kuljeet Kaur	
	Governance Support Officer	

Approved by	Sandra Harris	
	Placemaking and Governance Team Leader	
	Erin Bates	
	Strategic Partnerships and Governance Manager	



8.3 Long Term Plan and Policy/Bylaw Update

CM No.: 2769512

Te Kaupapa | Purpose

The purpose of this report is to provide the Waharoa (Matamata) Aerodrome Committee (the Committee) with an update on Matamata-Piako District Council's (Council) policy work programme.

Decisions have been made in respect to some key Council policies/documents, whilst others are in progress.

Rāpopotonga Matua | Executive Summary

Council is required to regularly review its policies and bylaws. Legislation requires councils to review bylaws five years after they are made, and then every 10 years after that. The review times for statutory policies are set out in the relevant legislation.

Council's work programme for 2023/24 includes the following:

- Long-Term Plan 2024-34 currently in development
- Annual Report 2022/23 to be adopted by Council before 31 October 2023
- Fees and Charges 2024/25 this will be consulted on in March/April 2024, alongside the Long-Term Plan
- Local Alcohol Policy (LAP) adopted and brought into force on 11 September 2023
- Significance and Engagement Policy (SEP) adopted on 23 August 2023
- Solid Waste Management and Minimisation Bylaw further targeted consultation planned for October/November 2023
- Freedom Camping Bylaw Council is consulting on a draft bylaw in September/October 2023. A separate report is provided to the Committee.

Tūtohunga | Recommendation

That:

- 1. The report be received.
- 2. Waharoa (Matamata) Aerodrome Committee members provide feedback to staff on the consultation process to improve future community engagement.

Horopaki | Background

Long-Term Plan 2024-34

Under the Local Government Act (LGA), Council is required to prepare and adopt a Long-Term Plan (LTP). The LTP sets out the activities, budgets, Financial Strategy and key financial policies of the Council for the next 10 years, and the Infrastructure Strategy for the next 30 years. The LTP is required to be updated every three years, with the last LTP being approved in 2021 (available online https://www.mpdc.govt.nz/plans/long-term-plan).

The LTP:



- describes the type of district our communities have told us they want our community outcomes;
- identifies the key projects that will take place over the next 10 years;
- provides an overview of each activity we will carry out and the services we will provide for the next ten years, determines how much this will cost, and how it will be funded.

In completing the plan, Council are required to do a number of things, including:

- take a sustainable development approach and promote community interests;
- carry out our business in a clear, transparent and accountable manner;
- operate in an efficient and effective manner, using sound business practices;
- take into account community views by offering clear information and the opportunity to present views;
- provide opportunities for Māori to contribute to decision making;
- collaborate and co-operate with other agencies and councils to achieve desired outcomes.

Annual Report 2022/23

The purpose of the Annual Report is to compare activities provided/completed with those planned in the annual plan. Council's Annual Report provides information to its community to assist in assessing the performance of Council for the relevant financial year.

The LGA requires Council to adopt an Annual Report and Summary by 31 October each year. The Summary must be published within one month of its adoption.

Fees and Charges 2024/25

Council's Fees and Charges cover everything from swimming pool entry fees to resource and building consents and everything in between.

Under Section 150 of the LGA, Council may prescribe fees or charges in the form of a bylaw made under the LGA or separately using the principles of consultation. In addition, other legislation such as the Resource Management Act 1991 and the Building Act 2004 delegates Council with the ability to fix fees or charges relevant to certain administration purposes (such as processing resource consents).

Each year, Council reviews its fees and charges and consults on any proposed changes with the community alongside the LTP, Annual Plan and/or any other relevant Council documents. This ensures that Council's fees and charges are kept up to date, reflect actual and reasonable costs and that any additional processes and new costs are fully covered.

Local Alcohol Policy

The Sale and Supply of Alcohol Act 2012 enables councils to develop a Local Alcohol Policy (LAP) for its district, and sets requirements for the development of the policy and what it may include. The policy can influence the location, number and opening hours of on-licences (cafes, bars and taverns), off-licences (bottle stores and supermarkets), club licences (RSA's, Workingmen's and sports clubs) and special licences (special events).

It is not mandatory to have a LAP, however having such a policy enables our communities to have a say about how alcohol is sold and supplied in their area.

When a LAP is in place, the District Licensing Committee and the Alcohol Regulatory and Licensing Authority must have regard to it when making decisions on licence applications. The LAP is intended to be used as a reference document for the District Licensing Committee, and is not a document that binds licensing decisions.

Council first adopted a LAP in 2017, and therefore became due for review in 2023 as per the statutory requirements.



Significance and Engagement Policy

Council is required to have a Significance and Engagement Policy (SEP). The purpose of this policy is to provide the community with information about how and when they can expect Council to engage with them. The SEP also provides guidance to staff and is a key part of Council's decision-making framework.

The LGA provides for Council to amend its SEP from time to time. To ensure the Policy remains relevant to our community, it is generally reviewed in line with the LTP project. Staff reviewed the SEP, seeking feedback from Elected Members, staff who regularly use the Policy, and Te Manawhenua Forum members.

Solid Waste Management and Minimisation Bylaw

Bylaws are local rules that affect the way we live, work and play. Council's bylaws are in place to help ensure our district is a safe and healthy place.

The Waste Minimisation Act 2008 provides for Council to make a bylaw for the regulation of waste. The Act provides for a bylaw to license persons who carry out the collection and transportation of waste, and to set conditions for licensees. A bylaw must not be inconsistent with the Council's waste management and minimisation plan.

Council's Solid Waste Management and Minimisation Bylaw is intended to support:

- the promotion and delivery of effective and efficient waste management and minimisation in the Matamata-Piako District as required under the Waste Minimisation Act 2008;
- the implementation of Council's waste management and minimisation plans;
- the purpose of the Waste Minimisation Act and the goals in the New Zealand Waste Strategy;
- the regulation of the collection, transport, and processing of waste;
- the protection of the health and safety of waste collectors, waste operators and the public; and
- the management of litter and nuisance in public places.

Council's current bylaw came into force in 2017 (having revoked the previous solid waste bylaw (2008)) and forms part of Council's consolidated bylaw. Although there is no requirement to review this bylaw, Council identified the opportunity to review its Bylaw to ensure it is fit for purpose in relation to Council's new waste and recycling service delivery, and to align with changing government rules and regulations.

Ngā Take/Kōrerorero | Issues/Discussion

Updates on the various policies/plans/bylaws are provided below.

Completed

Local Alcohol Policy

Consultation with the community was undertaken from 14 March to 14 April 2023. Due to the timing of the Business after 5 events in Morrinsville and Matamata, Council extended the deadline to 21 April 2023 for these groups.

45 submissions on the draft LAP were received. Six submitters chose to present their submissions to Council at the Hearing held on 3 May 2023.

Council held deliberations and decision-making on 24 May 2023. Following the feedback received, Council produced a provisional policy which was publically advertised. At this stage, anyone who made a submission on the draft LAP could appeal any element of the provisional policy.



Section 87 of the Act states that if no appeals are received against any element of a provisional LAP, then the policy is adopted 30 days after its public notification. This means that the LAP was automatically adopted on 13 July 2023. At its meeting on 23 August 2023, Council resolved to bring the policy into force on 11 September 2023.

The LAP has generally been streamlined to provide clearer guidance for applicants, licence holders and the District Licensing Committee. The following is a summary of key provisions for each licence type:

On-Licences

- The updated LAP states Council's preference for new on-licences to be located in Business Zones in the district. On-licences can be located in other areas (subject to District Plan requirements), however the applicant must be able to demonstrate that the operations will not impact the amenity and good order of the neighbourhood.
- The updated Policy encourages the District Licensing Committee to consider a one-way door policy, if appropriate.
- The maximum trading hours for on-licences have not changed. They are from 7am to 1am the following day.*

Off-Licences

- The Policy extends the distance that off-licences can be located from a sensitive site (e.g. schools, places of worship, marae, playgrounds etc.) from 50 metres to 100 metres. This excludes supermarkets and grocery stores.
- A new condition has been included that enables the District Licensing Committee to apply restrictions to the types of alcohol to be sold, for example to limit single sales.
- Following feedback on its draft LAP where Council proposed to change the maximum trading hours for off-licences, Council decided to continue with the existing maximum trading hours of 7am to 9pm the same day.*

Club Licences

- The permitted time for RSAs who hold club licences to trade from on Anzac Day has been updated to 4am to align with the Act.
- Other provisions have not changed, including the maximum trading hours of 7am to 1am the following day.*

*Council's has added a note to its LAP stating that its policy position on maximum trading hours is not intended to set an expectation that the District Licensing Committee should issue every licence with the full extent of the maximum hours. The District Licensing Committee may issue licences with more restrictive hours that the maximum trading hours specified in the LAP.

Special Licences

- The maximum number of events under special licence that can be applied for in any sixmonth period has been increased from 15 to 18.
- Maximum trading hours will be set by the District Licensing Committee on a case-by-case basis.

Significance and Engagement Policy

The following updates have been made to the SEP to reflect Council's developing engagement with iwi and the community, and to incorporate a number of best practice changes:

Minor updates to Council's Strategic Assets list;



- An updated significance criteria shifting to a spectrum of significance, of low, medium and high significance. These criteria are intended to promote consistent significance assessments and recognise that issues and decisions can have different levels of significance rather than being significant or not (a binary approach).
- Inclusion of schedules for Council and staff to refer to when considering the degree of significance of a proposal/decision and the engagement that may be required.
- Recognising Council's responsibilities to uphold the principles of Te Tiriti and its obligations to Māori as required by the provisions in the LGA.

At its meeting on 23 August 2023, Council resolved not to consult on the updated SEP and considered on reasonable grounds that they had sufficient information about community interests and preferences to enable the purpose of the policy to be achieved. This included recent consultation processes including the Annual Plan 2023/24, which provided Elected Members with an understanding of community views.

In Progress

Long-Term Plan

Council is progressing with the Long-Term Plan project as planned. The timeline for the project centres on key dates for completion of the draft documents in December 2023 for Council approval, with auditing to occur in January/February 2024 and consultation with the community in March/April 2024.

Fees and Charges 2024/25

Fees and Charges for the 2024/25 year will be consulted on in March/April 2024, alongside the LTP.

Annual Report

Work on the Annual Report is progressing as planned. At the time of writing this report, a draft Annual Report had been prepared.

There are a total of 58 performance measure targets which Council reports on to provide transparency and accountability to its community in the Annual Report. Of these, Council has achieved its target performance for 37 of these. Council partially achieved its target on one measure, and did not achieve its target on 19 measures.

Two measurement results are pending, with one performance measure not yet measured - the footpath level of service which is measured by an assessment due in 2023/24.

Solid Waste Management and Minimisation Bylaw

Earlier this year, Council proposed to introduce a standalone bylaw and to revoke the current Solid Waste Management and Minimisation Bylaw that forms part of the Consolidated Bylaw 2008. A number of changes were proposed including:

- Requirements around the removal of uncollected waste;
- The ability for Council to introduce a licensing system for waste collection;
- Requirement for waste operators to secure any waste that is being transported to prevent any waste falling or otherwise escaping.

Council also proposed to add new clauses to facilitate a reduction in waste including:

• The ability for Council to require an event waste management and minimisation plan for major events;



- Requirement for construction site waste management and minimisation plans to be submitted when applying for a building consent for non-residential building work with an estimated value of \$500,000 or higher;
- Rules around the delivery of unaddressed mail or advertising material.

Consultation with the community was undertaken from 14 March to 14 April 2023. Due to the timing of the Business after 5 events in Morrinsville and Matamata, Council extended the deadline to 21 April 2023 for these groups.

13 submissions on the draft bylaw were received. Four submitters chose to present their submissions to Council at the Hearing held on 3 May 2023.

From the submissions, it was clear that there was some concern about the proposed requirement for site waste management and minimisation plans. Due to this concern, and following deliberations held on 24 May 2023, Council decided to undertake further consultation with the sector around the proposal to require waste minimisation plans. Council expressed a preference for the continued inclusion of this clause, with discussions held around the following:

- The Government plans to introduce amendments to the Building Act 2004 that will make it mandatory for a waste minimisation plan to be prepared for building or demolition work (unless exempted);
- Including this clause in our bylaw will bring our Council into alignment with other councils nationally;
- What is an appropriate threshold to set around this clause? e.g. for residential builds, commercial builds or both? And should we include a financial threshold?
- There are potential savings and efficiencies for the sector, and waste minimisation plans may result in a reduction of construction waste to landfill;
- If Council were to include this clause in its bylaw, we would take an educative approach and work with the sector to introduce the requirement in a phased manner.

Targeted consultation with the sector is planned for October/November 2023.

Mōrearea | Risk

General risks of legislative non-compliance apply, including the risk of policies/bylaws lapsing if not reviewed according to the relevant timeframes.

There is a risk that if the community are not engaged in the review of Council's policies/ bylaws/plans, the relevant documents may not be effective in achieving/supporting community wellbeing, and the Council's strategic objectives. To mitigate this risk, Council seeks early engagement with key stakeholders to promote active and meaningful engagement in Council's review processes.

Ngā take ā-ture, ā-Kaupapahere hoki | Legal and policy considerations

The legislative requirements are detailed throughout this report.

Local Government Act 2002 (LGA 2002) Decision-making requirements

Each topic has been considered in accordance with Council's Significance and Engagement Policy, with consultation and decision-making requirements documented and determined accordingly in reports to Council.



All Council decisions, whether made by the Council itself or under delegated authority, are subject to the decision-making requirements in sections 76 to 82 of the LGA 2002. This includes any decision not to take any action.

Local Government Act 2002 decision making requirements	Staff/officer comment
Section 77 – Council needs to give consideration to the reasonable practicable options available.	Council have considered the options for each topic accordingly.
Section 78 – requires consideration of the views of Interested/affected people	Consultation was undertaken/is planned according to each topic and interested/affected individuals/groups identified.
Section 79 – how to achieve compliance with sections 77 and 78 is in proportion to the significance of the issue	This is considered and reported on to Council.
Section 82 – this sets out principles of consultation.	Consultation has been undertaken as per the requirements of the LGA and in accordance with Council's Significance and Engagement Policy.

Policy Considerations

To the best of the writer's knowledge, this recommendation is not significantly inconsistent with nor is anticipated to have consequences that will be significantly inconsistent with any policy adopted by this local authority or any plan required by the Local Government Act 2002 or any other enactment.

Ngā Pāpāhonga me ngā Whakawhitiwhitinga | Communications and engagement

Each topic has its own communications plan to assess the communication and engagement requirements on a case-by-case basis.

Te Tākoha ki ngā Hua mō te Hapori me te here ki te whakakitenga o te Kaunihera | Contribution to Community Outcomes

The relevant Community Outcomes are set out below. Review of policies/bylaws/plans support all of Council's community outcomes.

Connected Infrastructure	Infrastructure and services are fit for purpose and affordable, now and in the future.	Quality infrastructure is provided to support community wellbeing.	We have positive part- nerships with external providers of infrastructure to our communities.
Economic opportunities	We are a business friendly Council	Our future planning enables sustainable growth in our District.	We provide leadership and advocacy is provided to enable our communities to grow.
Healthy communities	Our community is safe, healthy and connected.	We encourage the use and development of our facilities.	We encourage community engagement and provide sound and visionary decision



			making.
Environmental Sustainability	We support environmentally friendly practices and technologies.	Development occurs in a sustainable and respectful manner considering kawa/protocol and tikanga/customs	We engage with our regional and national partners to ensure positive environmental outcomes for our community.
Vibrant Cultural values	We promote and protect our arts, culture, historic, and natural resources	We value and encourage strong relationships with Iwi and other cultures, recognising wāhi tapu and taonga/significant and treasured sitesand whakapapa/ ancestral heritage.	Tangata Whenua with Mana whenua status (those with authority over the land under Māori lore) have meaningful involvement in decision making.

Pānga ki te pūtea, me te puna pūtea | Financial Cost and Funding Source

This work plan is funded from the Strategies and Plans operational budget, apart from the review of the Solid Waste Management and Minimisation Bylaw, which is funded through the solid waste budget.

Ngā Tāpiritanga | Attachments

There are no attachments for this report.

Author(s)	Laura Hopkins	
	Policy Advisor	

Approved by	Niall Baker	
	Policy Team Leader	
	Erin Bates	
	Strategic Partnerships and Governance Manager	



8.4 Community Facilities Operations Update

CM No.: 2770209

Te Kaupapa | Purpose

The purpose of this report is to provide an update on the community facilities operations.

Rāpopotonga Matua | Executive Summary

Please see attached Community Facilities Operations Update.

Tūtohunga | Recommendation

That:

1. The information be received.

Ngā Tāpiritanga | Attachments

A<u>↓</u>. Aerodrome governance report Sept 2023

Author(s)	Sharon Bryant	
	Community Facilities Operations Manager	

Approved by	Manaia Te Wiata	
	Group Manager Business Support	





Community Facilities Operations Update

AIMM report

- Activity Level: During August 2023 the aerodrome had 925 movements. An increase of 34% from 691 for the same month last year.
- For the last 12 months, there were 16,310 movements. An increase of 69% from 9,667 for the same period in the previous year.

Aircraft Type Summary

Туре	Movements
Aeroplane	291
Glider	162
Microlight	129
Gyroplane	26
Unknown	1

Movements: Days of Week

Movements

22

83

179 67

151

245

178

Weekday

Mon

Tue

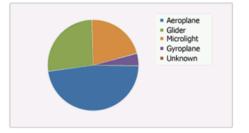
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Mon

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Movements: Months of Year



Attachment A

Item 8.4



09 September 2023



Events held at aerodrome since March 2023 report

No events occurred between March – September 2023 but bookings have been confirmed for Gliding competitions, Aero Club Scout Groups and Walsh over the summer period.

Runway condition

KVS mowing team have confirmed that condition of grass on the runway is good. Operational staff discuss the runway condition at user group meetings.

Scheduled mowing has occurred every fortnight or as requested.

Bi monthly pest management controls are occurring to address user concerns about rabbit holes and birds on the run way.

Matamata User Group / Safety committee

Last meeting held 6 September 2023.

MAUG committee are consistently reviewing the aerodrome hazard register at each meeting.

CAA Road Show

CAA have launched a work together, stay apart campaign which focusses on safety. More information is available <u>https://aviation.govt.nz/safety/work-together-stay-apart/</u> This CAA Roadshow will be at NZMA on 15th November 2023 at 7pm.

Drones

NZ Police have advised us that they are now the holders of a Civil Aviation Rule Part 102 (CAR Part 102) certificate which covers Police use of RPAS (drones). The Certificate and Operations Specifications, attached, provides privileges that include flying at night and over property without council consent. It came into effect on 1 July 2023.

Matamata Aerodrome Aeronautical Information Publication (AIP)

The request for a change in the AIP to notate the right-hand joining of the Gliders to 10/28 in emergency / extraordinary circumstances has not been approved to submit to CAA in its present form.

MPDC have reiterated to the user group at committee meetings that standard AIP practice must be adhered too. Any non-compliance must be reported to MPDC or via a OO5 to CAA.

MPDC have been guided by CAA to complete an aeronautical safety assessment and quotes are currently being sought for a consultant to complete this task.

Hangars

Approval from the governance committee was received for hangar owner 15 to lay concrete 5m wide and 10m long out from the south end of the hanger to enable the glider the ability to move in/out of the hangar not currently possible due to wet grass conditions.

There has been a hold placed on any new hangars until the completion of the review of the reserve management plan.

Weather station

NZ fire and emergency installed the new weather station in the apex at the aerodrome. MPDC staff met on site to determine the best proposed site in consultation with the user groups. The MAUG committee provided approval of this option being installed and reiterated it would be a well utilised tool to have on site.

https://live.harvest.com/?cmd=home&sid=11315&loc=7-1-6-840





09 September 2023



Crossing the runway to the urapa

MPDC met with MPDC's Maori liaison officer. It was found that the road to the Urupa off Jagger road was in good repair and there would be no need to cross the runway. MPDC Maori liaison to follow with Iwi.

Security

Ablutions have been locked and a code provided for access for users due to constant vandalism.

Waste management bin will also be removed due to constant cutting of padlocks and dumping of rubbish.

Concerns from tenant and users regarding security on site. MPDC operational staff have obtained quotes for camera installation.

Trees

MPDC survey completed on tree heights. It was identified there are certain trees that do not comply with the district plan. Parks and Reserves manager is seeking quotes as this will trigger safety management plans on the state highway.

Item 8.4



09 September 2023



Financial summary

Direct Expenses and Revenue	Actual Year to Date to 06/09/2023 \$	Annual Budget \$	
Revenue	48,798.52	117,000	
Building Maintenance	1044	23,800	
Operating Costs	7,975	173,927	
Personnel Costs	0	0	
Total Expenses	9,019	197,727	

Ngā waitohu | Signatories

Author(s)	Sharon Bryant	Sharon Bryant	
	Community Facilities Operations Manager		

Approved by	Manaia Te Wiata	Manaia Te Wiata
	Group Manager Business Support	
	Don McLeod	
	Chief Executive Officer	

Page 4



8.5 District Plan Update

CM No.: 2769919

Te Kaupapa | Purpose

The purpose of this report is to update the Waharoa Aerodrome Committee with a summary on the rolling review of the District Plan and changes around Resource Management matters that are relevant to the Waharoa Areodrome.

Rāpopotonga Matua | Executive Summary

Information to be received on the District Plan Update, specifically related to Plan Change 54 – Papakāinga, Plan Change 49 – Waharoa, Plan Change 57 – Calcutta, The National Planning Standards (NPS) and the latest update from the Hauraki Gulf Forum.

Kumesh Burr is present to deliver the update and receive any questions.

Tūtohunga | Recommendation

That:

1. The information be received.

Ngā Take/Kōrerorero | Issues/Discussion

Plan Change 54 – "Papakāinga"

Matamata-Piako District Council is preparing a plan change to the District Plan, which seeks to update the District Plan provisions for papakāinga development (PC54). The aim is to ensure that the District Plan provides an enabling framework for quality papakainga development that supports the social, cultural and economic wellbeing of tangata whenua. This plan change was originally raised by Te Manawhenua Forum and recommended to Council as a priority. Council took on this recommendation and initiated a plan change. The Māori Purpose Zone (Precinct 1 – Papakāinga Tahi) will provide the most enabling provisions for papakāinga by increasing housing density in comparison to the Rural Zone and enabling the establishment of home businesses and small-scale community facilities, education facilities and healthcare facilities. Sites that are proposed to be rezoned as Māori Purpose Zone (Precinct 2 - Papakāinga Rua) have existing papakāinga. In addition to the Māori Purpose Zone, the plan change proposes general provisions in the rural and rural-residential zones enabling papakāinga development on Māori Freehold Land. General Land owned by Māori (if it can be demonstrated there is an ancestral connection and a legal mechanism in place to ensure the land is maintained in whanau ownership in perpetuity), and Treaty Settlement Land. We re-notified for public submissions on 21 December 2022, and closed for submissions on 13 February 2023. Our further submission phase closed on 26th April. In total there were 52 submissions received and 3 further submissions. A summary of submissions and further submissions are available on our website. Where necessary, we have engaged with submitters, to clarify any issues raised in their submissions. We have also engaged with the lwi Working Group to nominate commissioners for the panel as well as provide feedback on the MPDC toolkit which will sit alongside the plan change as a non-statutory document. We are hoping to finalise the submission points during September which will enable us to set a hearing date.

Plan Change 49 - "Waharoa"



This plan change seeks to review the zoning and development controls of Waharoa. To date, a preliminary community Hui was held in partnership with Ngāti Hauā to understand the invited stakeholder's aspirations for the town. Following this, a Working Group was established that consists of Matamata-Piako elected members and Ngāti Hauā representatives as governance members along with a number of support staff. On 30 November 2022, Matamata-Piako and Ngāti Hauā held a community consultation event at Te Kura O Waharoa in order to understand if the initial spatial plan that was developed meets the communities' aspirations and needs for Waharoa. As part of this consultation, an online survey where you could share your thoughts on the initial spatial plan was also available following the consultation event for those that could not attend. In total a 150 participants completed the online survey and there were around 30 participants at the community event. A report that summarises the outcomes of the consultation is available to view on the Council's website. In addition, Warren Gumbly consultants have been engaged to undertake an archaeology assessment of the plan change area and this work is currently underway. The Council is also in the process of reviewing the community's aspirations and considering how these may be enabled by the District Plan's provisions.

Plan Change 57 - "Calcutta"

On 3 July 2022, the Matamata-Piako District Council received an application for Private Plan Change 57 – Calcutta. This plan change seeks to rezone approximately 41ha of rural land to General Industrial Zoned land along the southern side of Tauranga Road, Matamata. This plan change proposes to introduce a new General Industrial Zone into the District Plan in accordance with the National Planning Standards. On 11 October 2022, submissions opened for the Calcutta private plan change and closed at 4:30pm on Wednesday 9 October 2022. Matamata-Piako District Council received 28 submissions in total. The Council has summarised the submissions received and opened for further submissions on the 7 March 2022 with a closing date of 21 March 2022. During this submission phase, a further 20 submissions were received. Council and the applicant are currently finalising a hearing date for later this year.

National Planning Standards (NPS)

We have commenced work on reformatting our District Plan to comply with the National Planning Standards (NPS). The purpose of the standards is to make council plans and policy statements easier to prepare, understand and comply with. They do this by improving the consistency of the format and content across all resource management documents throughout New Zealand. Any proposed changes that are simply reformatting the District Plan into the new format do not require a plan change however, there will be some changes that will be required to be notified. We are working to have this completed and notified by April 2024 in accordance with the relevant NPS legislation.

Hauraki Gulf Forum (HGF)

The Hauraki Gulf Forum (HGF) is a statutory body, which promotes and facilitates an integrated approach to the management and protection of the Hauraki Gulf, under the Hauraki Gulf Marine Park Act 2000. The Forum's current focus is on three priorities which are to improve integrated management through collaborative planning, restoring water quality values by addressing land use activities that degrade those values and lastly recognising those critical marine values and ecosystems through advocating for protection, restoration and enhancement. As part of its advocacy, the forum used last year's surplus funds to carry out Natural Capital Valuations on the marine park which is now complete. This report and the annual State of the Gulf Report have now been published on the Forum's webpage: https://gulfjournal.org.nz/. During the last meeting on 12 June 2023, Mayor Toby Adams of Hauraki District Council was elected for the Council Representation Co-Chair position and members confirmed Member Nicola MacDonald to continue



as the Forum's Co-Chair Tangata Whenua until end of March 2024. During the meeting, we received presentations on the Proposed Alternate Waitemata Harbour Crossing and the role of Tuna Tiaki (Eel) in our waterways. The Auckland Yacht and Boating Association also shared issues around reduced boat hull cleaning facilities, and we viewed the proposed budget for the Forum (1 July 2023 – 30 June 2024). The threats of Caulerpa and the RMS Niagara wreck on the Gulf were also discussed. The next meeting is due to take place on Monday 11 September 2023.

Ngā Tāpiritanga | Attachments

There are no attachments for this report.

Author(s)	Kumeshni Burr	
	Graduate RMA Policy Planner	

Approved by	Nathan Sutherland	
	Team Leader RMA Policy	
	Ally van Kuijk	
	District Planner	
	Dennis Bellamy	
	Group Manager Community Development	



8.6 Waharoa (Matamata) Aerodrome Committee Work Programme 2023 - Update September

CM No.: 2770189

Te Kaupapa | Purpose

The purpose of this report is to provide the committee with an update of the work programme 2023.

Rāpopotonga Matua | Executive Summary

The Work Programme for the Committee is attached. It is intended this is a standing item for each Committee meeting.

Tūtohunga | Recommendation

- mat.
- 1. The information be received.

Ngā Tāpiritanga | Attachments

- A. Waharoa (Matamata) Aerodrome Committee Work Programme 2023 Update
- 🔝 September

Author(s)	Kuljeet Kaur	
	Governance Support Officer	

Approved by	Erin Bates	
	Strategic Partnerships and Governance Manager	



Waharoa (Matamata) Aerodrome Committee Work Programme Tracking 2023 - Update September 2023

21 September 2023

Work Programme	Status – reported to this meeting	Comment / Expected reporting dates
Marae entranceway	\checkmark	
Plans, Policies, Bylaws update	\checkmark	
Waharoa (Matamata) Aerodrome Reserve Management Plan	\checkmark	
Community Facilities Operations update	\checkmark	
District Plan update	\checkmark	
Schedule of Meetings and Work Programme 2024	\checkmark	